

# Masterplan for Telecommunications 1994

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## Recommended Citation

The Tumen River Area Development Programme Trade and Industry Sub-Group United Nations Development Programme New York, "Masterplan for Telecommunications 1994", Aprenet, January 01, 1994, <https://nautilus.org/aprenet/masterplan-for-telecommunications-1994/>

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## REPORT d

### Masterplan for Telecommunications

Development in TRED A

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## INTRODUCTION

### TELECOMMUNICATIONS AND ECONOMIC DEVELOPMENT

At the end of the 20th century most economic activities have acquired a global dimension.

Telecommunications play an increasingly important role in optimizing those activities.

The role of telecommunications is visible in the classic fields of activity (agriculture, manufacturing) where they have a supporting role of increasing importance (e.g. Just-in-time delivery). Especially in the development of the tertiary sector, the so-called service industries, their role is crucial. In this field, telecommunications can be considered as the transportation system allowing the routing of the raw material (information) between producers and consumers of this information. Modern networks, with their increasing basis of intelligent subsystems, contribute in adding value to the information. For a global quantification of this importance, reference can be made to the developments in the European Community. Here, an extensive process of community-wide sector restructuring was initiated to optimize the supply of telecommunications services on the basic assumption that in the first decades of the 21st century, 10-20% of combined GDP would be directly linked to the use of telecommunications services. It is clear that the development of TRED A, which wants to attract foreign investors on a large scale, cannot neglect these considerations. The development of up to date facilities within the region and the global interconnection with other centres of economic activities is a priority. This masterplan addresses the technical issues related to this development. Telecommunications can also be used to provide a competitive edge to information intensive users that would locate within the area by the creation of a specially designed regulatory environment. In the specific context of telecommunications, TRED A can obtain a competitive advantage in regard to other zones. This potential advantage stems from 3 factors:

- the proximity of the global high capacity cable system connecting major economic centres throughout the world;
- the low penetration of telecommunications services in the area under consideration, allowing the newest technologies to be brought in under innovative tariff structures;
- the presence of technical knowledge permitting rapid deployment.

As well as providing a technical blueprint, enabling this development, this document also addresses the non technical issues which are pertinent to this vision. Measures are proposed that intend to create a business environment encouraging the commercial development of telecommunication facilities and services. Even

more important is

the intention to provide those services to the end users under a system of cost based tariffs.

As a consequence TRED A could provide a major interest for global companies active in the services sector. The combination of high tech facilities, cost-based tariffs, well trained staff and moderate wage levels, can be the basis for the development of service sector activities with high added value in TRED A.

Proposals in this field of regulatory issues will be made to organize the supply of teleco-  
mmunications services along the following lines:

- supply of services by large operators, allowing scale advantages to be obtained;

- supply of those services under a tariff system based on economic cost, avoiding cross subsidies between user groups;

- creation of a dynamic environment encouraging the development and the use of the most recent technologies.

This document first addresses the technical development issues and then covers various regulatory aspects of telecommunications.

## A TECHNICAL BLUEPRINT

### OBJECTIVES

The objective of this document is to provide a technical blueprint for equipping TRED A with adequate facilities supporting economic development.

Rather than proposing a new network isolated from existing facilities, the emphasis of this

blueprint will be on coordinating the approach of the individual TRED A countries. The following observations support this approach.

Although TRED A will certainly attract foreign investment from non riparian countries, it is to be expected that, even in the initial phases, relations with the surrounding regions will also develop. The riparian countries will not only be taking part in this investment but will of course be the main suppliers of workforce and can be expected to deliver an important share of the raw materials, the energy and an increasing part of subcon-  
tracted services of all kinds. Telecommunication systems should follow an architecture supporting a development of those relations right from the beginning.

At this stage TRED A is only in part covered by telecommunications networks and part of this coverage is provided by outdated equipment which has to be replaced.

Each of the riparian countries however, has one, or, in the case of the Russian Federation, a number of competing, telecommunications development plans, directly relevant to TREDAs. Especially in the People's Republic of China, implementation of those plans is impressive and continuing at a fast pace.

The provision of long distance inter-connectivity of TREDAs, within the riparian countries as well as on an international scale, can to a large degree use links and equipment which are presently available or on order, and on which spare capacity is available.

Although the costs of telecommunications are low compared to other types of infrastructure, they are not insignificant. If commercial investors should finance part of the development, a sound business plan must be provided. In this respect it is important to note that the development of TREDAs will probably be investment driven and far larger than can be expected on basis of existing activities developing normally. Telecommunications equipment, which by nature should be in place before other investors will come to the region, will be a high risk investment.

Connecting TREDAs to existing networks will decrease this risk and postpone large scale investments to a stage where a better view is available on the development of TREDAs and the investment risk is correspondingly lower. The emphasis of the present plan is on improving the interconnection between TREDAs and other regions. A detailed and comprehensive proposal regarding the size, technology and placing of the nodes of the local networks is postponed until a more detailed view on location and type of zones of economic activity in TREDAs is available. A preliminary approach, allowing small scale development, is however included under the short term implementation plan.

#### STRUCTURE OF THE STUDY

In the following chapters an overview of present facilities is given; the overview looks at the sector structure in each of the TREDAs countries and the general situation regarding local and national long distance networks and international gateways. International cable links, relevant for the interconnection of TREDAs are given separately. Information regarding planned de-

velopments is also included.

A scenario covering long term telecommunications demand is given. It provides the necessary background for defining the required number of connection points and for the capacity of the traffic carrying links.

A technical masterplan is provided covering the development of telecommunications in TRED A in conformity with the long term demand forecast.

A short term implementation plan is proposed. Different steps are provided in the establishment of an infrastructure providing an immediate minimal coverage and allowing for extension coherent to the long term plan.

## CURRENT FACILITIES

### SUMMARY DESCRIPTION

Democratic People's Republic of Korea (DPRK):

Telecommunications are provided under a monopoly by the Ministry for Telecommunications. There is no formal distinction between regulation and operations; the Ministry is also responsible for the industrial policy aspects regarding telecommunications provision (e.g. production of optical fibre).

People's Republic of China (PRC):

As in DPRK a state monopoly is responsible for telecommunications provision. Within the monopoly the provinces, prefectures and individual cities have a degree of operational autonomy within strategic guidelines defined at central level by the Ministry for Post and Telecommunications.

Mongolia:

In Mongolia a formal distinction has been introduced between regulatory and operational matter, similar to EC guidelines. Regulatory responsibility is vested in the Mongolian Telecommunications Ministry; the Mongolian Telecommunications Company is responsible for operations and has a high degree of autonomy. Limited competition exists at the level of data services provision.

Russian Federation (RF):

The public network, formerly operated by the Ministry of Telecommunications is still operated as a monopoly but is increasingly under competitive pressure from dedicated and overlay networks. Licensing of those networks is subject to a complicated procedure involving central as well as regional approval.

## CURRENT NETWORKS

Democratic People's Republic of Korea (DPRK)

### Local networks

The overview is limited to the Rajin-Sonbong area that will be included in TRED A.

In the area under consideration telecommunication facilities are problematic; connection of

subscribers in the Rajin area is manual; subscriber lines are of open wire type, long distance

connections are over open wire connections. No exact figure as to the number of subscribers

could be obtained. A large number of lines are out of service.

Plans call for the installation of a communications centre in Rajin, housing a digital switch of

30,000 lines capacity. In a second phase digital switches will be installed in:

Huchang (20,000 lines)

Sonbong (30,000 lines)

Ungsang (20,000 lines)

Total capacity within the Rajin-Sonbong area will thus increase to 100,000 lines. All exchanges

will be linked by optical fibre.

### National long distance networks

The major backbone link in DPRK, relevant to the interconnection of the TRED A, consists of a

300 channel analogue radio link between Pyongyang and Vladivostok. The link has repeater

stations situated in Chongjing and Rajin. The repeater station in Rajin does not provide local

access to the link, however.

The DPRK Ministry for Telecommunications plans to reuse this link and to upgrade its

performance in a number of steps.

The first step would consist in providing access to the link in Rajin, where a 30,000 lines switch

would be installed (see local distribution networks), and linking Rajin to Hunchun (PRC) by

addition of a 3 hop digital radio link of 300-900 channel capacity.

In a second phase the link would be increased in capacity to 1920 channels and still later it

would be digitized.

An alternative plan would provide in the connection of all major cities by an optical fibre

connection, similar to the architecture adopted by PRC. The connection Pyongyang-Hungnam-

Chongjin-Rajin is of particular importance to TRED A.

### International gateways and links

An Intelsat A station and a Intersputnik earthstation are available at Pyongyang for

international communications.

Limited capacity is also available on a RF cable connection between Pyongyang

and Beijing

(PRC).

Limited capacity is available between Pyongyang and Vladivostok on openwire (12 channels)

and on the radio link between Pyongyang and Vladivostok (300 channels).

Mongolia

Local networks

76,000 subscribers (34,000 in Ulaanbaatar) on a total population of 2.5 million are connected

to the network. Local networks are by cable in cities, by open wire in rural areas. Connections

are up to 10-15 km in length, and established in 0.5 mm wire. Loading is used extensively;

long connections have high loss (no special amplifying equipment provided).

Some subscribers

are connected by radio.

Total waiting list is above 50,000 (40,000 in Ulaanbaatar); average traffic by line is at 0.06

Erlang/subscriber (Ulaanbaatar); call completion rate is at 35%; tone dial delay attains 2-10

sec (exceptional 20 sec).

Switching equipment consists of step-by-step and crossbar equipment of USSR origin. Many

switches are old (30% would need to be replaced); spares are unavailable.

Switches do not provide billing information: as a consequence DDD cannot be introduced (op-

erator must issue a ticket) and fax is impossible. Only local calls are automatic and are not

metered.

An Alcatel E-10 switch has recently been installed in Ulaanbaatar (commissioned Sept./1992).

It combines the functions of local switch (30,000 lines), national transit switch and international switch.

A grant was accorded by Japan to acquire an international toll switch scheduled to be opera-

tional 8/93 and providing connection to the 2 idr systems on the new Intelsat earthstation. This

international toll switch will be extended and the E10 will be reassigned to national transit and local traffic.

National long distance networks

The main cities are linked by a microwave system (analog, 1920 channels total capacity, 60

channels per city maximum, USSR made) and open wire systems (12 channels between

cities) Both systems are problematic in operation and maintenance.

MTC plans to replace the present systems by digital radio links and to operate a VSAT system

on the Asiasat system in the medium term.

International gateways and links

A new Intelsat A station in Ulaanbaatar, commissioned in 1993, is designed to carry 2 idr systems (2 Mbit/s) with DCME (total 120 channels). Due to occupation of Intelsat 6, 60E only 512 kbit/s is available and will provide 8 channels to Japan. Full capacity will be used when Intelsat 6, 66 E becomes available in the second part of 1994.

An Asiasat earthstation now provides 30 channels capacity on Asiasat1 between Ulaanbaatar and Beijing. In future it will use Asiasat2 and function as hub for a VSAT service.

Small capacity links exist with PRC (12 channels over openwire) and RF (analogue radio links providing 12 channels to Ulan Ude). The line to Russia via Ulan Ude will be digitized shortly; connection to the trans-siberian optical fibre is under study.

People's Republic of China

### Local networks

The overview is limited to the Jenji prefecture in general and the Hunchun telecommunication centre in particular.

Local distribution networks use underground cable to the main distribution points and open wire for the end distribution.

Within Jenji prefecture all switching equipment is to be digital within the near future (before end 1995).

Capacities are planned as follows:

|          |                                                                                                                                      |
|----------|--------------------------------------------------------------------------------------------------------------------------------------|
| Jenji    | (30,000 lines)                                                                                                                       |
| Longjin  | (8,000 lines)                                                                                                                        |
| Helong   | (4,000 lines, 8,000 lines in 1995)                                                                                                   |
| Dunghua  | (10,000 lines)                                                                                                                       |
| Tumen    | (3,000 lines, 8,000 lines in 1993)                                                                                                   |
| Antu     | (3,000 lines, 6,000 lines in 1993)                                                                                                   |
| Wantchun | (4,000 lines, 10,000 lines in 1995)                                                                                                  |
| Hunchun  | (3,000 lines replaced and extended to 6,000 lines in 1992, with further extension to 10,000 lines in 1993 and 20,000 lines in 1994). |

Maintenance of MDF, switching equipment and outside plant is good.

### National long distance networks

The Ministry for Telecommunications of PRC plans to connect all provincial centres with an optical fibre network of 140 Mbits/s capacity (equivalent to 1920 voice channels). Completion of the whole network is scheduled for 1995.

For TREDA this means that high capacity access to this network would be available at Changchun, itself connected to Beijing (and the international gateways) and Harbin. Harbin will be connected by fibre over Jiamusi with Khabarovsk where a new international gateway will

be installed by Rostelecom in 1995 and where the trans-Siberian connection, linking Moscow to Nakhodka will be accessed.

Hunchun, which can be considered the local access point in PRC for TRED, is linked by a 8 Mbits digital radio link (120 channels) to Tumen. 2 Mbits (30 channels) are through connected to Jenji which is itself connected to Changchun by 34 Mbit link (480 ch). International gateways and links

Main gateways are Shanghai and Beijing where Intelsat-A earthstations as well as connections to the international cable networks are available.

Of particular importance to TRED is the international gateway in Beijing (accessible through the optical fibre network) and the plan to interconnect the national backbone to the RF (Changchun-Jiamusi-Khabarovsk).

### Russian Federation

#### Local networks

In Vladivostok 68,000 lines (analog) are available, serving a population of 700,000. No figures could be obtained concerning local distribution networks outside the city. It is clear however that all outside plant is of open wire type. Maintenance level seems low in the rural areas.

Automatic switching is only available at the local level. Communications between local exchanges and long distance calls require operator intervention. At present the public network operated by "Rossvyazyinform" (Former Ministry responsible for telecommunications) is antiquated and totally inadequate for business communications (under-sized and totally manual). Due to tariff constraints (tariffs have increased but are still far below economic costs), Rossvyazyinform lacks the financial resources required to maintain and expand the public network in a proper fashion but is looking at supplier credits and BOT agreements with foreign operators as potential solutions.

A number of new telecommunication operators, operating dedicated networks, have plans to introduce fully automatic switching based on digital equipment supplied by NEC, Alcatel and ATT.

#### National long distance networks and international gateways

(a) Public network operated by Rostelecom

The public RF telecommunications network has a 4 level hierarchy. At present 5 international gateway switches are operating in Moscow and St. Petersburg. In 1995 international gateways will be installed in Khabarovsk, Novosibirsk,

Yekaterinenburg,  
Samara, Rostov-on-Don (Khabarovsk will be connected by Jiamiusi-Harbin to Beijing on fibre which will be ready in 1995).  
Transit exchanges are provided in 7 regions. There are 86 trunk exchanges: mostly one, sometimes more, for each administrative centre.  
The existing capacity on the public network is very limited at present: 40 channels are available on a coaxial cable linking Vladivostok and Slavyanka. Between Slavyanka-Kraskino, and Kraskino-Khasan, respectively 24 and 12 channels are available on openwire. The path continues to Pyongyang on 12 channels. Some connection to Japan is available on cable and satellite; capacity was considered to be a "commercial secret" but probably low anyway.  
Apart from some low capacity links with DPRK and Japan, all international traffic goes by cable or by satellite (Intersputnik) to the gateway of Novosibirsk. Problems exist with capacity and quality of these links.  
Some capacity is available on a number of large scale, private networks, operated by shipping companies, railways, fisheries, energy providers, mining industries.  
For the purpose of the interconnection of TRED A to the international network and the long distance network within the RF, the following plans are the most relevant. At this moment the project "50-50" looks into the provision of 50 digital trunk exchanges and the digitization of 50 transmission links in a cooperation between Rostelecom, Rosvyazinform, USwest, ATT, Siemens, France Telecom, Deutsche Telecom (other partners are still sought). Digitalization of the radio link Moscow-Khabarovsk is planned for 1994; in 1996 it is expected to implement an optical fibre link between Moscow and Khabarovsk; the cable will be solely owned by Rostelecom and rights of use will be sold to other operators. Financing will be on basis of supplier credit. Connection between Khabarovsk and Nakhodka is scheduled for completion in 1995. An undersea link between Nakhodka and Japan is presently being discussed.  
The whole connection will use SDH transmission so that capacity can be extended. It will probably carry most of the traffic between western Europe and Japan. The links Copenhagen - St Petersburg (fibre) and St-Petersburg - Moscow (micro-wave) are already operational.  
Other new projects concern a link between RF and Ukraine and a link RF-

Turkey-Italy.

(b) The company "Vostoktelecom" operates a parallel network.

The network consists of:

- an earthstation of Intelsat-A type (16 m antenna) in Vladivostok with an initial capacity

- of 30 channels at start of operations (1993) and extended to 60 channels in 1995 (IDR

- system linked to KDD-Japan for further transit);

- an international switch in Vladivostok;

- local switches in Vladivostok, Khabarovsk, Yakutsk, Irkoetsk, Nakhodka, Sakhalinsk.

The network configuration is a star on Vladivostok using fixed links rented from the railways

operator covering FE Russian Federation. At each of those sites a switch will be installed

accessible for local subscribers and providing long distance and international traffic. The

Vladivostok switch will provide long distance transit and international connectivity. In

compliance with the status of "dedicated network", the network operated by Vostok-telecom is

not connected to the public network operated by Rossvyazyinform.

TABLE 1

The company intends to provide from 1996 a link extending to the Kraskino peninsula

(recreational centre) as follows: Kraskino-Andrejevka (8 Mb/s, 120 channels), Andrejevka-

Slavyanka (8 MB/s, 120 channels), Slavyanka-Vladivostok (4 Mb/s, 60 channels) and

connection of the Interdaltelecom hub to the state owned communications centre.

(c) The company Techexposoviaz plans to install a large scale network.

The network will provide an alternative to the existing public system. It will be used for ad-

ministration and business and would afterwards be extended and tied in with the public

system. The program must still be submitted to and approved by the administration of

Primorsky Krai.

The proposed configuration consists of an optical fibre connection (140 Mbit/1920 channels

capacity) between Vladivostok and Kraskino (hung on electrical power masts between

Vladivostok and Slavyanka, buried under railway track between Slavyanka and Kraskino),

digital radio link Kraskino-Hunchun (8 Mbit/120 channels) and optical fibre cable on electrical

power masts from Kraskino to Khasan (Tumen delta).

Other projects at present under consideration include:

- the construction of the link Vladivostok-Nakhodka (140 MB/s optical

fibre cable hung on  
 power masts) linking into cable St Petersburg-Tokyo at Nakhodka (use of 565  
 Mb/s on  
 section Khabarovsk-Nakhodka still to be cleared by Cocom);  
 establishing a link Nakhodka-Port Vostochny (symmetrical cable 120 ch  
 + radio link 120  
 channels digital);  
 connection of Vladivostok to Ussiriysk and Khabarovsk.

**Existing Telecommunication Networks: Overview and Summary**  
**Local distribution networks**  
 Only PRC is able to deliver up to date communications at this moment;  
 penetration rates are  
 still very low and below 5% (e.g. Hunchun 6,000 lines serving a population of  
 200,000) but  
 scheduled to increase to 10% in 1994.

The other countries have totally inadequate facilities. The fact that  
 interconnection of  
 exchanges has to be done by operator, means that fax is very difficult, if  
 not impossible. The  
 use of open wire lines reduces investment cost but provides only medium  
 quality at best. The  
 extensive maintenance required by this technology seems often lacking.

**National long distance links**  
 Also in this field only PRC has adequate facilities available.  
 DPRK has a clear plan on required developments. Implementation of an interim  
 solution  
 (reestablishing analogue radio link with minor modifications) should be  
 possible in the short  
 run.

Mongolia has a operational system consisting of analogue radio links. The  
 system is however  
 suffering from maintenance and operational problems inherent to the  
 technology. Although the  
 upgrading is examined, the planned VSAT system will probably provide the  
 quickest interim  
 solution.

An encompassing plan is now emerging and is solidly based on the public  
 network operated by  
 Rostelecom.

A number of important issues are still to be solved (financing being the most  
 important one in  
 the RF).

Full implementation of those plans can be expected in 1996-1997 at the  
 earliest. The parallel  
 network operated by Vostok-telecom is available as a short term solution and  
 provides limited  
 local and international connectivity.

**International links and gateways**  
 International links and gateways relevant to the eventual connection of the  
 TREDA area with  
 the major zones of economic activity, consist of high capacity earth stations

for satellite transmission and high bit rate cable connections. Location of relevant facilities is represented on the following map.

Intelsat-A earth stations for satellite communications providing global communications;

Presently available stations are situated in DPRK (Pyongyang), PRC (Beijing, Shanghai), ROK (Seoul), Japan;

In Mongolia (Ulaanbaatar) a new station was commissioned spring 1993 and is operated by the Mongolian Telecommunications Company;

In Vladivostok a station operated by Vostoktelecom was available from the first half of 1993;

Spare capacity is available at both Beijing and Pyongyang whereas the new stations in

Vladivostok and Ulaanbaatar will allow for future extensions.

Other satellite networks of regional importance available within the region;

The first one is the system using the Asiasat1 satellite. In the present context this system provides some links between Ulaanbaatar and Beijing and is currently upgraded. From September 1992 it will provide a total of 30 channels between Ulaanbaatar and Beijing. When Asiasat2 becomes available, the system will also be

used to provide VSAT service within Mongolia and within PRC;

A second satellite network is available, mainly for connections within the former

Comecon zone: it consists of Intersputnik earthstations available in Pyongyang and

Ulaanbaatar. The system is presently upgraded for digital transmission (also the station

in Ulaanbaatar is being digitized).

International cable networks

A high capacity link, consisting in part of high bit rate optical fibre presently links ROK (Seoul),

Japan (Tokyo), USA, western Europe.

Additional links Copenhagen (Denmark) - St Petersburg - Moscow and Moscow - Tokyo (the

link will pass through Khabarovsk and Nakhodka) are presently under study and will probably

have a capacity of 565 Mb/s. After completion of this link (planned by 1995), a path spanning

the northern hemisphere will exist and pass just North of the region under consideration.

A project of linking Beijing to Tokyo by optical fibre is in execution.

The construction of an international link Beijing - Changchun - Harbin - Khabarovsk (optical

fibre of at least 140 Mb/s capacity) has been agreed upon by PRC and RF.

An overview of facilities is provided on the following map.

## FIGURE 1

### Conclusion for international connectivity of TREDa area

Clearly TREDa is extremely well located in relation to the high capacity cable links that will become available in the next few years. In the short term existing capacity on nearby earth stations systems can be considered sufficient. If connection to those cables/stations can be obtained by the national backbone networks in the 3 riparian countries, TREDa can obtain first class interconnection with other economic centres without investing in its own satellite earth station. Rather than providing more capacity to this network by creating a separate earthstation in TREDa, it is advised to connect this area to the existing and planned gateways and to develop the national backbone networks accordingly. As an extra advantage to the riparian countries this approach could tie into the communications networks some parts of the national territories situated along the links between TREDa and the international gateway at relatively low cost. This aspect could be of particular interest to DPRK on the link between Rajin and Pyongyang.

## LONG TERM DEMAND FORECAST

### INTRODUCTION

The objective of this chapter is to provide a reasonable upper level estimate of requirements imposed upon a future telecommunications network serving the TREDa area. Two main topics are addressed by this forecast.

1. The number of connections to the network is important in proposing the number of steps in the switching hierarchy and is of course a determining factor in addressing the numbering plan and the allocation of numbering capacity to be set aside for TREDa.
2. The forecast will also provide an estimate for telecommunications traffic
  - within TREDa;
  - between TREDa and the riparian countries;
  - between TREDa and non-riparian countries.

The traffic forecast is important for the riparian countries in allowing them to plan for the necessary capacity on their national networks. This is of particular importance in providing links between TREDa and the international gateways and the dimensioning of those gateways. If

traffic forecasts support the view that TREDAs can use those gateways, it is clear that telecommunications development can follow a gradual implementation plan. Investments in the initial phase can be fairly limited because the provision of a specific international gateway for TREDAs can be postponed.

#### SCENARIO FOR ECONOMIC EXPANSION

Population and GDP are separately forecasted; both follow a growth pattern which shows 4 distinctive periods.

GDP grows moderately at first (4-5% p.a. for the period up to 2002);

In the following period, annual growth increases to attain a maximum value of 15% in 2002;

After that, growth remains high (above 10%) until 2013;

From then on it declines slowly to values around 2% in 2039.

#### FIGURE 2

According to this scenario GDP increases from an initial value of US\$ 8.5 billion in 1993, to US\$ 158 billion in 2033 (average compound growth of 7% p.a.)

#### FIGURE 3

Population is also growing, mainly through immigration into TREDAs. The scenario provides for a growth of 3-4% p.a. up to 2005, further increasing to 4.7% in 2011. From 2016 population growth decreases to a value of 0.7% in 2033.

#### FIGURE 4

According to this scenario population increases from an initial value of approximately 3 million in 1993 to 10 million in 2039.

#### FIGURE 5

Maximum population growth is situated later than maximum GDP growth, simulating the attraction of the economic expansion on the population in surrounding regions.

The relation between GDP growth and population growth is shown in the following figure.

#### FIGURE 6

The resulting evolution in GDP/capita is shown in the following diagram.

Based on an initial

value of \$ 2,800/capita in 1993 a value of appr. \$ 16,000/capita is attained in 2033.

Overall, this growth pattern is comparable to the one attained in some fast growing economies

based on a free trade zone concept. According to this development scenario,

in 2032 TREDAs

would be similar to Hongkong and Singapore at present (see following table).

TABLE 2

FIGURE 7

Although the scenario is realistic in itself (it is essentially the scenario followed by Singapore spread out over 40 years instead of 30), it is probably a fast growth scenario as far as TREDAs is concerned; the absence of a strong tradition of extensive cross border trade can be expected to slow down the development at least in the initial phase. The forecasts will accordingly represent a maximum scenario as far as telecommunications demand is concerned.

#### TELECOMMUNICATIONS REQUIREMENTS

For the purpose of forecasting telecommunications demand, following specific assumptions are made.

For the sake of simplicity it is assumed that TREDAs is distributed equally over DPRK, PRC and RF and that the initial situation is the same in each of those countries. The important differences which are currently in effect are supposed to vanish at some point in the development of TREDAs; they will be taken care off when proposing the short term implementation plan.

The number of connections within TREDAs will grow in proportion to the population; penetration itself will increase in proportion to GNP/capita. According to available ITU statistics linking penetration to GNP/capita, initial penetration would be at 4%, which is somewhat below the value corresponding with a GNP/capita of \$ 2,800. The penetration would increase to 35% at the end of the period (corresponding with GNP/capita of \$ 16,500).

The following graph shows this evolution over the period 1993-2032.

FIGURE 8

TREDAs will develop relations with other regions as a consequence of incoming investment; in accordance with other developments (e.g. trade patterns within EC), it is admitted that those relations will mainly be established between TREDAs and its immediate surroundings. In practical terms it is supposed that 70% of TREDAs's external

relations will be oriented towards PRC, RF, DPRK, ROK and will be shared in equal amounts between PRC, RF and the Korean peninsula.

Telecommunications traffic between TRED A and other regions is supposed to be symmetrical (equilibrium between incoming and outgoing traffic) and put at a total value of 7 minutes per \$ 1000 GNP (annual total of incoming and outgoing traffic).

The traffic within the region is related to the interregional traffic: it is put at 200% in the initial stages and increases to 600% at the end of the period.

The following graph gives a summary of evolution of number of subscribers (in 1000's) and of international and regional traffic (in 1000's min/year).

FIGURE 9

The following graph illustrates how as a consequence of increasing penetration, and the corresponding connection to the network of users with a lower traffic profile, total traffic/subscriber first decreases with increasing penetration and then rises again as local traffic develops in conjunction with growing intercompany relations within the TRED A area.

FIGURE 10

Required transmission capacity is obtained from traffic forecasts allowing 50,000 minutes annual traffic/channel. The obtained capacities can be translated to physical link capacities for the traffic with other regions. For the traffic within TRED A a detailed traffic pattern, itself depending on location of economic activity, is required before links can be planned and dimensioned.

#### LONG AND MEDIUM TERM REQUIREMENTS

On basis of the calculations in Table 3, it is clear that the masterplan for telecommunications should take into account a long term demand of:

3.4 million connections to the network;

1000 million minutes of international traffic ("international" is to be understood as "non-TRED A" in the present context);

5400 million minutes of local traffic ("local" to be understood as "internal to TRED A").

Those figures are transposed to network requirements as follows:

the numbering plan should allow for 7 positions to be available within TRED A;

the connection of TRED A to the surrounding countries should allow for a long term re-

quirement of 20,000 channels corresponding to a theoretical capacity of 1280 Mbit/s.

This requirement can be implemented by the creation of 10 links of 140 Mbit/s each,

between TRED A and PRC, RF and DPRK-ROK. 30% of this total capacity would be used for communications between TRED A and other countries, requiring the use of

existing gateways, and/or a separate international gateway (satellite station) in TRED A;

the long term requirement for connectivity within TRED A can be put at 6 times the

requirement for international traffic. Link dimensioning has to be based on a more

precise layout of the zone;

a medium term plan for TRED A would be based on requirements in 2000.

At that date:

360,000 network connections are projected, with a total volume of 90 million minutes of

international traffic requiring 2000 channels.

TABLE 3

## TECHNICAL MASTERPLAN

### INTRODUCTION

Priority to international and interregional communications

A masterplan for telecommunications should address the following items:

the establishment of local distribution networks allowing the connection of individual

subscribers to the network nodes (exchanges);

the interconnection of those nodes allowing traffic to occur within the region;

the interconnection of one or more of those nodes (pending their hierarchy) to the

international network providing for international connectivity for the region under

consideration.

In this edition of the masterplan for TRED A the establishment of local distribution networks is

addressed in a summary way. The establishment of local networks will be studied in more

detail when a more precise view on the exact siting of infrastructure and facilities is available.

A minimal number of nodes will however be provided in the immediate future and allow for the

interconnection of users to those nodes without delay.

Linking those nodes to one another and providing international connectivity to those nodes is

of course essential, and must be realized before potential investors can be located in TRED A.

The issue will be addressed by the establishment of a ring structure in TRED A allowing the in-

terconnection of local distribution points (exchanges for fixed and mobile connections) situated within TRED A. This ring will be interconnected to the national backbone networks of the 3 riparian countries and with access also to the international gateways in those countries. In this approach, priority is given to the interregional and international connectivity of TRED A. This approach is justified taking into account the peculiar development scenario to be followed by TRED A which will be largely based on an inflow of foreign investment. As a consequence, initial traffic patterns will be significantly different from patterns to be expected when TRED A achieves maturity. More precisely it can be expected that:

In an initial phase traffic will mainly link individual locations in TRED A with locations in non-riparian countries;

In a second phase, when investment of riparian countries builds up and when economic relations develop between TRED A and its hinterland, traffic between TRED A and the riparian countries will surpass traffic between TRED A and other countries;

Finally, in a maturity phase characterized by the development of a network of independent business in TRED A and orientated towards the activities in TRED A, local traffic will develop and will surpass in volume the traffic between TRED A and other regions.

These assumptions have been incorporated in the long term demand forecast where the proportion of local to total traffic increases continuously over the forecasting period.

For the elaboration of the technical masterplan the scenario implies that a stable network

structure for the traffic within TRED A, can only be developed over time.

A masterplan should propose following fundamental plans:

- numbering plan;
- signalling plan;
- routing plan;
- transmission and synchronization plan;
- switching plan and charging principles.

Of these fundamental plans the transmission plan is omitted. As the long distance connections

which are the subject of the present plan are all digital, the transmission plan is of special

relevance to the local networks which are to be designed at a later date.

Charging principles will be detailed under separate cover addressing regulatory issues.

For the sake of simplicity the masterplan is based on a demand forecast covering only "telephony", which of course incorporates also fax and data over voice. Due to the complete digitalization of the network, it will however easily provide bulk transmission capacity (fixed links) and accommodate other services possibly developed outside the network itself (e.g. PSDN) or using the concept of ISDN. The masterplan covers only the Tumen Delta area. The interconnection of Mongolia, participating in the TRADP project, and an important hinterland for TRED, is seen as follows:

The developments undertaken by MTC will provide a reasonable degree of penetration of the terrestrial network in Ulaanbaatar and vicinity. The new international exchange and Intelsat earthstation will provide international connectivity to other TRADP countries and thus to TRED;

The VSAT service on Asiasat will provide remote locations in Mongolia with the same service;

In the long run Mongolia can have a second path of international connectivity by installing a digital radio link (by upgrading present one) or optical fibre connection to Ulan Ude where the Trans-Siberian fibre can be accessed;

One issue needing consideration is the development of a tariff structure allowing cheap rates for traffic between TRED and parts of Mongolia considered to be extensions of TRED.

#### NUMBERING PLAN

The numbering plan intends to provide a guideline for the assignment of telephone numbers over the entire forecasting period (40 years). The plan must meet the following constraints:

- it must be easily understood by the user located in or outside TRED;
- it must be compatible with international practice;
- it should be possible to implement without imposing exaggerated

requirements on technical equipment.

The numbering plan for TRED is proposed as follows:

#### Uniform numbering system

TRED will have a uniform numbering system. This means all subscriber numbers in TRED will have the same number of digits.

#### Homogeneous numbering system

TRED will be a homogeneous numbering zone meaning that for every call within TRED the

complete number has to be dialled.

Capacity of numbering system

According to the demand forecast, given 3,5 million subscribers in TRED A in 2032, the sub-

scriber numbers will have 7 digits. The first 2 digits will indicate the subregion, the exchange and possibly the RSU.

At this moment (1993) the numbering system in PRC allows for a total of 12 digits divided into

2 for international service (00), 2 for the country code (86), 1-3 for area code, 5-7 for subscriber

number. The number of digits excluding the international service is 10 and has to be compared

with the maximum of 12 recommended by CCITT Rec. E.163.

The PRC numbering system is non-uniform; subscriber numbers are variable in length,

according to place.

Examples (area code - subscriber number)

Beijing: 1-123456

Changchun: 123-123456

Hunchun: 1234-123456

Incorporating the TRED A 7 digit number into the PRC system would require changing the

numbering in the Hunchun area, now consisting of a 4 digit area code and a 6 digit subscriber

number, to a 3 digit area code and a 7 digit subscriber number.

The existing situation of a 6 digit subscriber number is however sufficient in the medium term.

It is recommended to allocate at this moment digits to each of the subregions as follows:

TRED A-DPRK: 2.3

TRED A-PRC: 4.5

TRED A-RF: 6.7

This will allow 5 digits available for subscriber numbering in each of the subregions (appr.

10,000 subscribers in each of up to 8 subregions).

Incoming regional calls (riparian countries)

For incoming calls from riparian countries (or assimilated e.g; Mongolia), the entire TRED A

area will be considered as being part of the national network and as such will comply with the

individual national numbering plans.

As a consequence:

In each of the riparian countries, the region within TRED A receives a new area code;

Seen from each of the riparian countries, this new area code is valid for the whole of

TRED A, including the areas situated in the other riparian countries;

The area code allocated to TRED A in each of the riparian countries can be different in each of those countries.

Outgoing regional calls (riparian countries)

Outgoing calls to the riparian countries will be considered as outgoing international calls (this does not preclude a procedure for cross border traffic between TREDAs and bordering regions involving reduced tariff to be installed).

Incoming international calls (non-riparian countries)

Incoming international traffic will be routed through any of the riparian countries (using the appropriate country code) using the area code allocated to TREDAs within the selected country.

If, at a later stage, TREDAs were to have its own international prefix, traffic would be routed directly to TREDAs if an international gateway were available, or in transit by one of the riparian countries according to existing procedures. Addressing TREDAs through the international prefix of one of the riparian countries means that the calling party in fact chooses the transit path.

Outgoing international calls (non-riparian countries)

Outgoing international calls will be automatically routed through the international gateways of the riparian countries or, at a later stage, through a gateway within TREDAs. It is recommended to use the generally accepted prefix (00) to address the international service and to provide automatic routing with overflow to the different gateways as soon as possible.

Examples:

|                                             |                   |
|---------------------------------------------|-------------------|
| Local call (within TREDAs)                  | 1234567           |
| Riparian Country to TREDAs                  | XXX 1234567       |
| TREDAs to Riparian Country or International | 00 CC AAA 1234567 |
| International call to TREDAs                | 00 RR XXX 1234567 |
| or                                          |                   |
|                                             | 00 TTT 1234567    |

where:

|       |                                                                      |
|-------|----------------------------------------------------------------------|
| XXX   | Area code for TREDAs (can be different in each Riparian Country)     |
| CC(C) | Country Code. (Riparian or other International. Can be three digits) |
| AAA   | Area Code in the country being called)                               |
| RR    | Riparian Country Code.                                               |
| TTT   | TREDAs Country Code. (Assumed it will be three digits)               |

#### SIGNALLING PLAN

CCITT-7 will be used as a signalling system over the long term and will be actively introduced and used. If short term problems inhibit the use of CCITT-7, interim solutions will be based in

using:

CCITT R2 for terrestrial national and cross border traffic;

CCITT no 5 for international long distance links and satellite links.

## ROUTING AND SWITCHING PLAN

### Introduction

The present routing and switching plan is limited to a general view on the hierarchy of switches

serving TRED A and the interconnection of those switches at the primary level. The plan must be completed in 2 steps.

The first step will cover the placing and interconnection of network nodes based on a more

detailed infrastructure plan for TRED A.

The second step will cover a more precise dimensioning of the links after initial traffic data

have become available.

### General Hierarchy of the Network

The required numbering capacity will be provided by switches at the local level (CCITT "local

exchange") in a combination between 100 switches of average capacity of 35,000 lines (2 digit

switch identification, 5 digit subscriber identification) or 1000 switches of average capacity of

3,500 lines (3 digit switch identification, 4 digit subscriber identification).

These local exchanges will be connected to 3 primary switching centres, located in Rajin

(DPRK), Hunchun (PRC) and Slavyanka (RF), switching traffic from local exchanges to:

directly connected exchanges (local and primary) in riparian countries;

national toll centre in each of the riparian countries;

international gateways in riparian countries and/or gateway in TRED A.

### Traffic Requirements

According to the demand forecast TRED A would develop 5,500 million minutes of local traffic

and 1,000 million minutes of international traffic in 2032.

A partial traffic matrix is developed based on the following assumptions:

total traffic between TRED A and other regions is put at 1000 million minutes.

all traffic to or from any node is equally divided over incoming and outgoing directions;

international traffic between TRED A and non-riparian countries is put at 30% of total

TRED A/non-TRED A traffic;

the 3 subregions of TRED A are assumed to be identical;

all non-TRED A traffic to and from a TRED A subregion is routed via the international

gateway of the riparian country in which the subregion is located;

traffic between a TRED A subregion and one of the other two riparian countries is

routed via the primary node of the relevant TRED A subregion;

traffic between any primary node to the international gateway in the same riparian country is put at:

$1,000 * 0.3/3$  million minutes = 100 million minutes

(30% of total traffic divided equally over the 3 subregions)

and divided equally in incoming and outgoing traffic (50 Mmin in each direction);

traffic between TREDAs and riparian countries is routed via national toll for the same country, or via the primary node and national toll for other countries. The traffic volume is put at:

$1000 * 0.7 * 1/3 * 1/3$  million minutes = 78 million minutes

(70% of total traffic divided in 3 subregions and again divided in 3 destinations)

Incoming traffic is again equal to outgoing (39 million minutes).

The traffic matrix becomes:

TABLE 4

For dimensioning the links it is assumed that the links between the primary nodes will carry

traffic as shown in Table 4A (only links to node A, other links similar).

TABLE 4A

FIGURE 11

### Link Capacities

Link capacities are determined in the following table as follows:

At this stage of initial planning, link capacity is determined on the simplified assumption

that 1 channel is adequate for a traffic of 50,000 minutes/year. To take care of local

TREDA traffic on the links between the primary nodes, the required capacities on the

links between primary nodes, are increased by 400%. This increase corresponds to a

total amount of  $39 * 4 * 2 * 3 = 936$  million min of traffic: traffic between the subregions

of TREDA but remaining within TREDA is thus put at 20% of total local traffic (traffic

remaining within TREDA);

Total bandwidth is calculated assuming 64 kbits/s per channel. On trunk routes,

compression techniques could reduce required capacity by 75%).

The last column gives the rounded number of 34 Mbits/s systems required for each link

to carry all traffic (one direction only).

TABLE 5

### SYNCHRONIZATION PLAN

Synchronization in bit timing and framing is required for switching and

transmission systems.

A slip is a loss or a repetition of information (8bits) which occurs when clocks at sending and receiving sides are different.

The network synchronization system has to be conceived in such a way that the encountered

slip rates are negligible (maximum 1 in 72 days according to CCITT).

In plesiochronous operation, each equipment has its own very precise clock (Cesium clock or

similar, with long term frequency departure better than  $10^{-11}$  according to Recommendation

G.811) and needs to be duplicated.

To avoid the problem of expense (the clocks are very expensive and need replacement every

5 years) two other methods have been proposed:

1. In the master-slave mode one master clock synchronizes all other (slave) clocks;

2. In the mutual single ended mode, all network nodes exchange frequency references

and establish a common network clock frequency. Each nodes averages the incoming

references and synchronizes its own clock.

In TRED A 1 of options 1. or 2. is proposed.

## SHORT TERM IMPLEMENTATION PLAN

### INTRODUCTION

The short term implementation plan has as objective to implement facilities in TRED A, in line

with the masterplan but limited to the most urgent needs.

The implementation plan relates to:

Provision of communication facilities to support existing economic activity; the most

urgent being connections between Hunchun (PRC) and Kraskino-Vladivostok (RF) and

between Hunchun (PRC) and Rajin-Sonbong (DPRK).

Provision of communication facilities of a minimal level in the whole TRED A region so

that investment can proceed. This step will require the installation of a minimal number

of network nodes and amount of switching capacity and will also address the issue of

providing international connectivity.

### COMPATIBILITY WITH LONG TERM MASTERPLAN

In general the structure of the network proposed for short term implementation agrees with the

proposal for the long term. As far as numbering plan and routing plans are concerned, the

following interim measures are proposed.

In the immediate future, all exchanges to be created are to be considered as local exchanges,

part of the respective national networks. The links between the Hunchun,

Slavyanka and Rajin

exchanges would be implemented as direct links between local exchanges. Only at a later stage the hierarchical level of those exchanges would be increased to "primary centres". The digital technology which is used would make this change relatively easy to perform. This modification would still allow a combined exchange configuration (combination of local and primary levels).

#### IDENTIFICATION OF SHORT TERM DEMAND

##### Trade Between PRC and RF

In 1992, total trade between Hunchun and RF amounted to US\$ 0.15 billion. Total trade between Jilin and RF amounts to US\$ 0.4 billion. It is expected that a growing proportion of this trade will use the Hunchun-Kraskino axis for following reasons:

- a new road connecting Hunchun with Kraskino was finished in 1992.;
- from 93.06.01 on, the border post between Hunchun and Kraskino will also allow

- persons to pass the border;

- in 1993 PRC and RF came to an agreement allowing PRC to use Zarubino as a main port;

- a new railway between Tumen and Hunchun is nearly finished, an extension connecting Hunchun to Kraskino is planned and will be operational towards 1995. As a consequence, transport capacity between Hunchun and Primorsky Krai will more than double to 10 million tonnes/year;

- in the last few months, trade has increased in a significant way. On an annual basis the increase amounts to 50%.

As a preliminary hypothesis, annual value of trade between Hunchun and RF can be put at a minimal value of US\$ 0.3 billion (1993).

Assuming that \$ 1,000 of trade generate three minutes of telecommunications traffic, annual traffic would amount to appr. 1 million minutes between Hunchun and RF(Kraskino), requiring 20 channels).

Even in the absence of TREDAs, growth will easily exceed 15% p.a.. requiring twice the mentioned capacities in 5 years time.

##### Trade Between PRC and DPRK

Up to 1993, trade between PRC and DPRK is probably lower in volume than the trade between PRC and RF. Also this trade is increasing. The development of the Rajin-Sonbong zone will accentuate this increase.

Industrial activities (export processing) as well as trade related activities (transport) are the main component for short term development of the Rajin-Sonbong free economic zone.

At this moment (May 1994) it seems clear that transport is the main driving factor for the immediate development. This observation is based upon a number of interviews stating:

the urgent requirements from Jilin province (PRC) regarding access to a seaport and the practical difficulties regarding the use of Zarubino-Kraskino in the RF for this purpose;

the general requirements from potential investors in the area regarding personal transport, requiring at least a small airport in the area.

#### Trade Between DPRK and RF

Although no precise figures are available, the 1993 value of this trade would seem to be

between the figures for PRC-RF and PRC-DPRK.

Contrary to the trade flows Hunchun-RF and Hunchun-DPRK, trade between DPRK and RF

seems to be stable or growing rather slowly. Under the assumption that traffic occurring

between DPRK and RF points will be routed through Hunchun, this slower growth permits the

traffic volume between DPRK and RF to be considered as marginal compared to the direct

traffic between DPRK-Hunchun and Hunchun-RF and without explicit impact on the capacity

requirements of those links. Future traffic measurements must verify this situation and future

direct link between DPRK and RF must remain a part of the long term plan.

#### Existing Infrastructure

The following map indicates existing infrastructure and planned upgrades.

FIGURE 12

## TECHNICAL PLAN FOR TELECOMMUNICATIONS DEVELOPMENT

### Local Telecommunications Networks

#### General

Considering the professional orientation of the services to be provided, it is recommended that

a potential requirement for medium or high speed services within the zone be taken into

account. Accordingly the development of a terrestrial network which will allow deployment of

those services is a first priority.

This approach uses at the same time to the largest extent possible, the technology which is

available within the riparian countries and reduces to some extent the constraints on hard

currency required for imported equipment.

The local distribution network will use the concept of "Local distribution centre" (LDC).

According to this concept, the distribution networks are limited in size to a maximum radius of

appr. 1.5 km, allowing the provision of high speed digital connections (up to 2 Mbits/s) over a

copper pair without requiring repeaters in the links connecting user premises to the LDC.

The LDC itself is connected to the main exchange serving the larger area by optical fibre,

carrying high speed links on which the traffic from individual subscribers is multiplexed.

This architecture provides the following advantages:

using "remote switching units" (RSU's), the telephone service can be implemented

economically. The architecture allows the combination of cost and operational advantages of large switches with the cost advantages of small networks

(shorter cable

connections);

the architecture allows the provision of 2 Mbits/s service to subscribers that were

initially connected on copper pairs, without major modifications to the network;

when optical fibre connections have to be provided to the customer's premises (at this

point rather the exception), the architecture allows limiting the intervention to the short

path between the customer and the LDC;

the architecture prepares the fully optical fibre local network, to be expected in the next

few years.

DPRK

Medium term

In the medium term, the network would be defined as follows:

In Rajin a site will be defined for the installation of a digital switch with large end capacity (at

least 40,000 lines) and connected to 9 RSU's of 512 lines capacity. In a first phase the

switches would be only partially equipped (appr. 1000 lines for the whole zone). The building in

Rajin will be of sufficient capacity to allow future large scale extension of the equipment. The

Business Centre planned in Rajin will be connected to the Rajin main exchange.

Implementation of a Centrex facility will be examined.

Sites will be selected for the LDC's in each of the target zones for industrial and commercial

development.

The following plan gives the general layout of the connections to be established between the

LDC's and Rajin centre. In the implementation, optical fibre connections will be used from the start.

#### FIGURE 13

At each occasion where major public works are executed (road or railway work), a sufficient number of HDPE tubes will be installed to allow the subsequent installation of optical fibre links between Rajin centre and the LDC's, and between the LDC's and the end users. The LDC to be established in Sonbong will take into account the future development of this LDC into a autonomous local exchange; accordingly the connections between the LDC's to be established in Ungsang, Hongui and Tumangang will be physically routed over the Sonbong LDC.

Sites for LDC's serving residential/commercial zones at later dates will be defined. Also for these sites HDPE tubes will be installed.

In the immediate future it might be necessary to connect users by semi-fixed radio links (2

MBit/s) to the main exchanges, as an interim measure pending the full development of the cable/fibre network.

#### Short term

The number of connections is defined according to the demand which can be expected within

a period of 2-3 years. In practice at least half of this capacity can be expected to be taken up

when the network becomes operational (at the beginning of 1995 at the earliest).

Connections are inventoried as follows:

#### Rajin

Business centre: 200 lines

These 200 lines will probably be equipped to some extent by key systems, increasing the number of terminals having access to those lines to 600-800. Financing of this small scale equipment is left open (possibly users will buy the equipment themselves).

Hotel: 25 lines

These lines will support the 100 planned rooms, many of which will probably be used as temporary offices. Installation of the required switchboard is to be left to the hotel operator.

Harbour area:

Official services (harbour authority, railway, police, etc.): 100 lines

Commercial services (road transport, shipping agencies, etc.): 100

lines

Industrial zones: 250 lines

Residential and business area (east of harbour): 100 lines

Sonbong

100 lines on remote switching unit (RSU) serving harbour, city and industrial zones

Ungsang

100 lines on remote switching unit (RSU) serving the airport site

Table 6 gives the location of each site, together with the average traffic profile of the lines to

be installed (expressed in Erlang). Traffic is tentatively separated in a local component, traffic

to Chongjin, traffic to Hunchun, traffic to Pyongyang.

TABLE 6

Traffic figures represent total amounts of traffic (sum of outgoing and incoming).

From the table it is apparent that to take care of incoming and outgoing traffic, the main switch

has to be equipped with an additional number of 150 ports serving traffic needs as follows:

|           |             |
|-----------|-------------|
| Hunchun   | 60 channels |
| Pyongyang | 60 channels |
| Chongjin  | 30 channels |

Total capacity of the main switch in Rajin then becomes 925 lines, rounded to 1000 lines. 2

RSU's of 100 lines each, are planned for installation in Sonbong and at the Ungsang airport site respectively.

PRC

The existing extension plan for Hunchun exchange would be followed but could be advanced

in time if demand develops suddenly.

RF

A switch of 2000 lines is proposed in Slavyanka, further linked to Andrejevka, Kraskino and

Khasan where concentrators or RLU's could be installed in a first phase.

Links Between Primary Exchanges and Gateways

DPRK

The following map shows the optical fibre links between Rajin and the international gateway in

Pyongyang, which are presently installed and the extension of this link to Hunchun.

FIGURE 14

Pyongyang is the site of:

national toll and international switch (E10B);

Intelsat-A earth station for satellite communications.

Pyongyang-Hungnam:

275 km, 12-fibre optical link: cable laying finished April 1994;

UNDP-funded

transmission equipment will be installed May-June 1994.

#### Hungnam-Chongjin:

375 km, 12-fibre optical link will be established before December 1994. Cable laying is 30% completed (May 1994).

#### Chongjin-Rajin:

93 km, 12-fibre optical link is under planning but will be established before December 1994.

Provision of suitable housing for the equipment to be installed in Rajin (switch and transmission) as part of the telecommunications centre, as well as in Sonbong and Ungsang is to be planned urgently and to be executed in the fall of 1994.

#### PRC

Planned network extensions are progressing well. Using Chanchun as a transit point, Jilin will obtain excellent international access to Beijing gateway and Khabarovsk.

#### RF

International connectivity is now available (May 1994) through the Intelsat-A station in

Vladivostok, but is limited to subscribers in the Vostoktelecom network (dedicated network, not connected to public network). In-dialling connectivity is limited.

Full connectivity will become available from 1995 on when the new international exchange in

Khabarovsk will come on line and when the links between this exchange and Moscow, Beijing

and Tokyo will be established. However, on September 1993 no financing arrangement was in

place to build the link between Vladivostok and the main connection between Nakhodka and

Khabarovsk.

#### Regional Cross Border Links

##### General Approach

Although the long term plan proposes the establishment of a loop connecting the primary

nodes in Slavyanka, Hunchun and Rajin, the short term implementation will be limited to a non-

redundant link between those three centres. In this configuration one of those centres will

function as a transit point for traffic between the other two.

The configurations which are examined below, indicate the use of Hunchun as a provisional

hub. Traffic between DPRK and RF would transit via Hunchun until at a later stage, a direct

link is established between Rajin and Slavyanka.

##### Options

Increase in use of multiplexing over open wire links between Jilin and DPRK

The connection between Yanji-Chongjin (3 channels) and Hunchun-Saebol (1 channel) can

be increased to 12 and 3 channels respectively. This work could be performed at short notice.

The improved capacity will of course need further increase to support the development of TREDAs.

Connection between Hunchun and Kraskino-Vladivostok

In bilateral discussions between PRC and RF it was agreed that a digital radio link (800 MHz, 2

Mbits/s) would be established between Hunchun and Kraskino, further linking to the cable

connection Kraskino-Zarubino and Zarubino-Vladivostok (30 channels FDM). A total of 30

channels would become available between Hunchun and RF.

At this stage (September 1993) the necessary equipment is installed at the PRC side. The link

between Kraskino and the border has to be installed.

FIGURE 15

An analogue radio link exists between Chongjin, Rajin, Sosura, Zarubino, Slavyanka,

Vladivostok. The link, with a total capacity of 120 channels, could be used to provide

connection between Rajin and Vladivostok, and, Rajin-Zarubino-Hunchun.

FIGURE 16

For the connection between Rajin and Hunchun to be established, an increase in capacity on

the link Hunchun-Zarubino (see 4.2) is required and analogue to digital conversion must be

arranged in Zarubino.

Although the realization of this step may seem attractive, a number of factors complicate the issue:

The link now carries traffic from Pyongyang to Vladivostok: this traffic will continue to use the

link; reallocating capacity to the relation Rajin-Hunchun-Yanji is not possible and a link Rajin-

Hunchun will probably need to be implemented separately anyway (although using the same masts).

It is proposed not to implement this step.

The next step in increasing capacity would provide for digital radio equipment on the existing

radio masts between Rajin, Sosura, Zarubino, Slavyank and Vladivostok.

A 34 Mbits connection would allow the following configuration to be established. Initially the

capacity would only be partially installed allowing later extension in relation to increasing demand.

When this step is implemented, the FDM cable will be taken out of service.

Initial capacities would be: Hunchun-Vladivostok 8 Mb (120 ch), Rajin-

Vladivostok 2Mb (30 ch),  
Rajin-Hunchun 2Mb (30 ch), Rajin-Yenchi-Beijing 4Mb (60 ch). Capacities by hop are initially:  
Hunchun-Kraskino-Zarubino 16 Mb, Rajin-Zarubino 8 Mb, Zarubino-Vladivostok 10 Mb.

FIGURE 17

Problems to be examined relate to the technicalities of digitalization of the analogue link with re-use of masts, antennas, feeders and power supplies, possibly with increase in transmit power.

Although this option is cheap to implement, it would install the transmission hub for tele-communications traffic in RF and would seem in contradiction to location of the economic hub in Hunchun.

Optical Fibre Connection Between PRC and RF

When the railway between Hunchun and Kraskino is established, and when the national PRC

program of interconnecting the provincial capitals by optical fibre is completed, establishing an

optical fibre connection (140 Mbit/fibre) between Hunchun-Kraskino-Zarubino-Vladivostok

would be possible. The link mentioned in the paragraph before would at this moment be

increased in capacity on the section Rajin-Zarubino, where it would link into the optical fibre.

FIGURE 18

The section Hunchun-Zarubino-Vladivostok would provide a second path to the optical fibre

connection, increasing overall security of the network.

The loop structure provided in the masterplan, and linking Hunchun-Rajin-Slavyanka, could be

completed by installing 2 new radio towers between Rajin and Hunchun (including buildings,

energy supply) and/or the installation of an optical fibre between Rajin and Hunchun.

FIGURE 19

Short Term Proposal

The use of Hunchun as a hub and transit point for traffic between Rajin and Slavyanka is recommended.

As a consequence the problem of regional cross border connection is reformulated as the

provision of the links Hunchun - Kraskino/Zarubino on the one hand and Hunchun -

Rajin/Sonbong on the other.

Hunchun - Kraskino/Zarubino

The technical proposal consisting in the establishment of a 2Mbit link between Hunchun and Kraskino (2 hop) and further continuation of this link on cable to Zarubino and Vladivostok is supported for urgent implementation.

The following actions are recommended for immediate execution:

- installation of one radio tower in Kraskino completing the radio link Hunchun - Kraskino;
- installation of D/A conversion 2Mbit/30 channel in Kraskino and establishing connection to Zarubino - Vladivostok (FDM cable).

Hunchun - Rajin/Sonbong

At the time of the road works connecting Hunchun to the area east of Wonjon Bridge, Jilin will provide a 12 fibre, optical fibre link along the road. One pair of fibres will connect Rajin with Hunchun. Under this agreement DPRK and PRC-Jilin will install all necessary equipment on their respective territory with Wonjon Bridge as interconnection point. DPRK will install a 63 km, 12-fibre optical link between Rajin-Sonbong-Wonjon Bridge (planned to be installed before December 1994). This cable will connect to the link between Rajin and Pyongyang and will carry the traffic between Chongjin-Hunchun and Rajin-Hunchun.

The same link will be used to connect the DPRK cities near the Tumen River, but outside the Rajin-Sonbong FEZ, to Chongjin.

The following diagram proposes the transmission equipment to be used on the cable between Chongjin-Rajin-Sonbong-Wonjon Bridge.

A spur connecting Sonbong to Ungsang and further to the airport site can be extended to Khasan (RF), at a later date.

To standardize the equipment, all links will operate at 34 Mbit/s in PDH technology. At this stage traffic expectations do not justify the use of more sophisticated SDH equipment which is presently more expensive than PDH.

Equipment capacity assumes that traffic between Chongjin and Hunchun is equal to the traffic between Rajin and Hunchun.

It is assumed that repeaters will need to be installed at distances above 50 km. Two repeaters are to be provided, one on the link between Chongjin and Rajin, one between Sonbong and Wonjon Bridge. This second one could be installed at Yang Yong, where a fibre will later connect Undok and Saebjol to Chongjin.

FIGURE 20

## REGULATORY ISSUES

### THE CONCEPT OF PUBLIC SERVICE

In most countries telecommunications are supplied under a concept of "public service". No exact definition is available for this concept but in many cases the following characteristics are present:

The service is offered as "universal service": the operator must supply the service to any potential user over the whole region under his responsibility, and do so under a uniform tariff system.

The service is supplied under a monopoly which is initially justified on a cost basis. As the marginal cost related to the supply of a network continues to decrease, a monopoly supply is cheaper than any other arrangement; the monopoly is in fact a "natural monopoly". To avoid abuse of monopoly power, operations are executed under the supervision of the public authority, as part of a Ministry for telecommunications or a closely controlled government company.

The monopoly allows significant deviation between revenue structure (tariffs) and cost structure. As a result a cross subsidizing mechanism is created between regions (from urban to rural), between types of service (from international and long distance to local traffic) and between user groups (from business user to residential user); in practice also the first two mechanisms do create subsidizing flows between business and residential users).

All subsidizing is in fact internal to the sector and has even been extended in some cases by providing for subsidies to other activities related to the sector (e.g. the telecommunications equipment industry) and even unrelated to the sector (general monopoly rents payable to the government, postal service, etc.).

As far as the business users are concerned these subsidizing flows are similar to a taxation imposed on their use of telecommunication services.

### Implications for TREDAs

In many cases the situation has become politically irreversible. A new region like TREDAs, where the constraints related to a large community of residential subscribers are not present, has the possibility to offer telecommunication services without imposing this kind of tax on the business community. The consequence would be especially important for large

users of tele-communication services, where telecommunication costs represent a large proportion of total production costs. An approach where telecommunication services would be offered under a system of cost related tariffs would support the orientation of TREDa to become a zone providing special attractiveness to the services industry.

#### PROFIT OPTIMIZATION VS COST RECOVERY

Profit optimization creates an important incentive for efficient resource allocation and provides a powerful mechanism for continued renewal and development of products and services being supplied.

Profit optimization can only be allowed however, in a situation where competition is real and reasonably efficient. In a situation of a monopoly or oligopoly, there is a risk that profit optimization will in fact result in high tariffs and profit levels in excess of those consistent with recovery of economic costs.

As TREDa will use the quality and the price of its telecommunications resources as one of its crucial advantages, operator activities should be based on profit optimization wherever this is possible, to guarantee a continued development. As a consequence, a competitive market structure will have to be created for the activities under consideration. Due care must be taken however, to avoid the dangers of collusion between suppliers.

#### CONSIDERATIONS ON DEVELOPMENT COSTS

For a network of fixed layout (cable or fixed radio links), development costs increase less rapidly than the capacity of the network. This observation explains why the monopolistic market structure is often considered a "natural monopoly". In this situation important cost reductions can result if competition is not allowed.

Clearly this conclusion goes against the result of the preceding paragraph. It is clear that decisions about market structure must be taken in a pragmatic way, paying due attention to a trade-off between the potential efficiencies of a natural monopoly. The most important conclusion at this point is undoubtedly that decisions on market structure should not be taken for the sector as a whole, but should be optimized for specific market segments.

#### INTERFACING WITH THE RIPARIAN COUNTRIES

It has been indicated that due to the relatively virgin state of the TREDa area, the regulatory

system for telecommunications can be designed in an optimal way and is relatively free from constraints.

The situation is different in the surrounding areas of the riparian countries where sector

structures are different from one country to another and where existing systems are only

partially applicable to the specific situation of TRED A.

The creation of a specific regulatory environment for TRED A is clearly advised. On the other

hand this specific environment must be created in close coordination with the regulating

authorities in the riparian countries. Many services offered in TRED A will indeed connect to the

bordering regions. A "least cost development" will require the use of existing infrastructure,

situated in the riparian countries, to provide connectivity to TRED A. The conditions attached to

this service will have to be developed in common understanding between the riparian countries

and TRED A.

## SECTOR ORGANIZATION

### SECTOR STRUCTURE ALTERNATIVES

#### Introduction

Throughout the world, the classic approach, consisting in the provision of all tele-

communication services by the public authority, is increasingly replaced by an organization in

which regulation of the sector on the one hand, and provision of the services on the other, are

separated.

Objectives of this organizational specialization are mainly related to the introduction of

competition in providing telecommunication services to obtain more dynamic services

development, lower tariffs, and easier access to external (private) finance.

Creation of a distinct regulating authority allows the government to retain control of the sector

without tying up scarce financial resources in state owned facilities. When competition is only

partial, this control is required to avoid excessive tariffs and profits.

#### Alternatives

The following diagram divides the sector of telecommunications in three levels as follows.

#### Regulation

At this level a strategy is developed for the development of the telecommunications sector

where not only the sector itself is taken into account but also external effects (e.g. the role of

telecommunications in the economic development of a country).

Due to its global character, regulation can only be the responsibility of the public authority.

#### Long Term Business Strategy

At this level the long term development of the telecommunication sector is planned without consideration for the external effects (effects on other sectors). It is clear that strategic development of the sector as part of a global development (subject of regulation) or for its own sake (subject of business strategy) will not necessarily produce similar outcomes. The level of long term business strategy is closely linked to the financing of the sector.

#### Operational Management

At this level the strategy is implemented. It is this level that determines the efficiency of resource allocation.

As far as combination of the different levels of responsibility into one or more entities is

concerned, the diagram provides four scenarios.

Scenario 1, summarised as "ministry", represents the combination of the 3 levels of

responsibility into one entity which, due to its responsibility for regulation, can only be a public entity working under close supervision of the political authorities.

Drawbacks of this structure

are its slow decision making, its low response to markets and a tendency to sacrifice the telecommunications sector to externalities.

Scenario 2, called "state company", would isolate the operational level from the other two.

Operational decisions will be taken at a lower level and can be expected to be more efficient

and be more diligent. In structures according to this diagram, externalities have a tendency to

acquire more weight over time. This structure is unstable and as a consequence has a

tendency to evolve towards the structure of a "Ministry".

Scenario 3, called "operating company", restricts the role of the authorities to the regulatory

level. Business strategy and operational management are now located in an independent

entity. This entity can be privately financed. This structure allows the public authorities to retain

the essential controls of the sector. At the same time this structure provides a possibility for

attracting private finance to the sector and can free public resources for other developments.

Clear arrangements (concession) on the operational autonomy of the operator are a

prerequisite to make this structure function.

Scenario 4, "competitive structure", builds on scenario 3 where regulation and operations were separated. The possibilities of this structure are now taken one step further in that the independence of the operational level can now be used to allow more operators to work in competition with each other, in some or in all of the service segments. The diagram shows how it is possible within this structure to retain a monopoly in certain segments and to create competition in others. As in the preceding structure, clear arrangements between the regulator and the operators are required (concession for exclusive arrangements, licence for competitive arrangements).

FIGURE 21

#### EXISTING SITUATION IN TRED A COUNTRIES

As to the general organisation of the telecommunications sector, important differences apply in the four countries under consideration. Present solutions range from complete state control including ownership of facilities (DPRK) to almost complete deregulation combined with private ownership of part the basic network (RF) (though this situation is perhaps only provisional). PRC and Mongolia occupy a middle position comparable to EC countries, allowing competition on non-basic services and the provision of customer premises' equipment (CPE).

The situation by country can be summarized as follows:

##### DPRK

Telecommunications are provided under a monopoly by the Ministry for Telecommunications.

There is no formal distinction between regulation and operations; the Ministry is also responsible for the industrial policy aspects regarding telecommunications provision (e.g. production of optical fibre).

##### PRC

As in DPRK a state monopoly is responsible for telecommunications provision. Within the monopoly the provinces, prefectures and individual cities have a degree of operational autonomy within strategic guidelines defined at central level. At present (May 1994) foreign investment in network operations is not possible. The concept of

"special zones" and "border zones" could be used to allow specific regulations within TRED A.

##### Mongolia

In Mongolia a formal distinction has been introduced between regulatory and

operational matters, similar to EC guidelines. Regulatory responsibility is vested in the Mongolian Telecommunications Ministry; the Mongolian Telecommunications Company is responsible for operations and has a high degree of autonomy. Limited competition exists at the level of data services provision.

RF

The public network, formerly operated by the Ministry of Telecommunications is still operated as a monopoly but is to the same extent under competitive pressure from overlay networks and dedicated networks. Licensing of those networks is subject to a complicated procedure involving central approval as well as regional.

A temporary decree (approved by the president of the RF on 92.07.25) covers all tele-

communication activities in R.F.

All operator activities need to be covered by licenses delivered by the Ministry of Posts and Telecommunications.

Operators can be implemented as private companies, state companies, mixed companies and

100% foreign held companies.

Public Operators

At this moment the main operator is Rostelecom who is alone licensed for carrying

public long distance and international traffic but who is also licensed to operate

telegraph service , data services, mobile services and local networks.

Rostelecom is a mixed joint stock company (shareholders: state, staff, the local

operators). Increase in private shareholders is planned but state will have to retain a

20% holding; the issue on foreign holdings is not resolved.

Rostelecom is the only operator licensed to engage in hard currency dealings and settlements with foreign operators and employs 45,000 staff over the entire RF.

The local public operators are regional companies originating from the existing state enterprises "Rossvyazinform".

The present Ministry, Rostelecom and the local Rosvyazinform companies were

formerly grouped in the Ministry.

Private Operators

Presently private operators fall into two groups:

Dedicated Networks

Those operators own switches, have their own customers, set their own tariffs. They can

provide no access to customers of the public network. These networks are usually connected by satellite links to transit gateways in US or UK. Their licenses normally cover a 3-5 year period.

#### Overlay Networks

Those networks must provide access to the public network using a public gateway.

International and long distance traffic will only be provided by the public network. For using facilities they must pay usage fees to Rostelecom. Their tariffs are defined by the Ministry.

It is possible that at the expiration of the operating licenses, dedicated networks will be relicensed as overlay networks and at a later date these overlay networks will be integrated in the public local networks.

#### LONG TERM OPTIONS REGARDING SECTOR STRUCTURE

##### Introduction

The situation in TRED A can be summarized as follows:

The area is only sparsely populated, allowing a regulatory system encouraging cost based tariffs;

Innovation in offered telecommunication services is highly important if TRED A wants to build up and retain a competitive advantage based on telecommunication services. A

mixed market combining monopoly and competitive structures is indicated;

For traffic between TRED A and other regions, existing operators in the riparian countries can play an important role. For reasons of cost effectiveness, it is indicated that all long distance traffic is transported by those operators under conditions however, that transfer payments between TRED A and those operators do not endanger the attractiveness of TRED A;

Finally TRED A cannot be kept under the national telecommunication regulations of the riparian countries. The existing systems are different and would preclude uniformity within TRED A.

It is proposed to create a sector structure based on following principles:

Regulation and operations would be separated: this solution allows the governments of the riparian countries to retain control of policy setting and gives maximum freedom for organizing the operations;

Operations themselves will be organized taking into account different services segments and their characteristics (capital requirements, cost structure, development

dynamics).

In further paragraphs options will be proposed relating to:

the coordination of regulation within TREDa and the relations between TREDa and the

riparian countries regarding regulations;

the number and the respective tasks of the operators active in TREDa, the role of the

different operators presently existing in each of the riparian countries and the relations

between those different operators.

Options Regarding the Creation of a Regulating Authority

Regarding the creation of a regulating body, two options can be identified.

(a) Under the first option the regulation remains national. Divergences within TREDa are

avoided by the creation of a system of consultation between the Ministries for Tele-

communications of DPRK, PRC, RF responsible for regulation within the national

territory;

(b) The second option would create an autonomous regulating body responsible for the

entire TREDa area. Authority of this body would be obtained by delegating national

authority within the area of TREDa and within limits to be specified and possibly

different from one country to another.

Options Regarding Telecommunication Operators

The following distinct sub-activities are proposed:

network infrastructure: backbone network;

network infrastructure and basic services (telephone, fax, basic data): terrestrial

distribution network within TREDa;

network infrastructure and basic services: radio distribution network within TREDa;

value added network services (all services except "basic");

customer premises equipment (including VSAT).

Options as to the organization of operations relate to:

the market structure (monopoly, full or limited competition);

ownership (public, private, mixed);

operator area within TREDa (national, transnational).

LONG TERM PROPOSALS

Regulating Authority

The creation of a specific regulating body covering TREDa is advised (option (b)) for following

reasons:

the need to locate a proactive telecommunication body that is distinct from the

operators within the area. This separate regulating body will be able to take into

account the specific nature of TREDa and can promote cost based offering of tele-

communication services to a community initially composed of business users; the slowness inherent in obtaining international consensus implied by option (a) would create important delays in the provision of new services and endanger the advantage of the region. Regulation of the sector would probably be rather weak under this option.

This weakness could be the source of important differences in the telecommunication sector within TREDa, and endanger the basic concept of a unified approach.

Option (b) avoids this danger if a sufficient level of delegation is provided to the TREDa regulator.

#### Operator Activities

##### Network Infrastructure: Backbone Network

In general this infrastructure concerns the links between the distribution points (switches) and encompasses high capacity radio links and cables linking those distribution points with other distribution points within TREDa and with the national networks outside TREDa. A more detailed picture of this network is provided in the chapter describing the technical outline.

Capital requirements for this service are high. Cost structures justify a monopolistic approach.

Consequently it is advised that this network be established under the existing national arrangements and that it uses the different public networks in each country to link TREDa to the international and national networks. Regulatory as well as market constraints, (limited competition will exist between the different national operators) will impose quality and financial conditions on the supply of services by the national operators.

The following conditions will need to be met:

The access points must be totally identified and specified.

National networks must be interconnected within TREDa so that the area is in fact interconnected into each of the bordering national networks and can access the international network by each of those three networks.

The backbone structure must provide sufficient capacity. The mutual interconnection of the national networks within TREDa will create the possibility of overflow for the international traffic from one network into another as a guarantee towards delayed investment in one of the national networks.

The financial conditions of accessing the national networks have to be specified and should be cost based. At a later stage competitive bidding for the handling

of the international traffic to and from TREDa by the surrounding operators should be allowed and encouraged and could provide a solution to this problem. TREDa operators should be able to operate under conditions comparable to those obtained by

operators owning facilities or enjoying a right of use.

Taking into account the capacity that is at present available and that which will shortly come on

line, the creation of an international gateway facility within TREDa is not envisaged for the time

being. This position should be open to review by the regulating body however, and could be

changed if one of the aforementioned conditions is not met.

Network Infrastructure: Terrestrial Distribution Network

It is advised to create a unique operator, enjoying a monopoly within TREDa, but operating

under the obligation to connect all users to this infrastructure. Ownership structure could be

mixed with possible participation of the different national operators.

This operator would be allowed to provide all communication services between access points

on the backbone network and the user, and would be allowed to use all available technologies

to this extent with the exception of the use of radio techniques for low capacity connections of

final user sites.

It can be expected that as a consequence of those restrictions, the operator would specialize

in:

switched telephone service, including fax, within dense user areas where distribution

can be done by cable or fibre;

high capacity data services with connection by cable/fibre in dense areas, by digital

radio link for remote sites.

Network Infrastructure and Basic Services: Radio Distribution Network

It is advised to create an operator covering all of TREDa and enjoying a monopoly (and an

obligation to connect) within this area. The monopoly would be valid for a limited period of

time; at a future stage provision of this service would be open to competition. Ownership of this

operator should be mixed but should have a different majority compared to the terrestrial

network operator allowing effective competition between the two operators.

Also this operator

would be allowed to provide all services but would be restricted to the use of radio links of low

capacity in the end distribution.

According to these restrictions this operator will specialize in:

telephony including fax and low binary rate data to remote fixed locations provide by cellular or other radio techniques (Multiple access radio systems); true mobile application of same services in the whole region (including densely populated areas).

#### Provision of Value Added Network Services (VANS)

In this field capital requirements are moderate. Cost structure is to a large extent variable and does not justify a monopoly. On the other hand this field of activity is the subject of many new developments. As a consequence it is proposed to allow full competition in this field (EM systems, Data verification, etc.).

Any ownership structure and full coverage of the area by any operator would be allowed.

Excluded from these operations would be the provision of network infrastructure. Infrastructure and basic services required for the operations of VANS services, would be obtained from operators under separate contracting arrangements.

#### Provision of Customer Premises Equipment (CPE), Including VSAT Systems

It is proposed to allow full competition in this area on condition of technical conformity to published standards. Single user VSAT systems would be allowed without restriction. This arrangement will provide potential competition and an efficiency check on operators of the backbone network and the local distribution networks.

#### Connecting to VSAT

stations by multiple users would in any case imply the use of connections provided by operators of local distribution networks, except where deviation from cost would be significant (e.g. stemming from the use of inappropriate technology).

#### Summary

The global proposal regarding sector organization can be schematically represented as follows.

FIGURE 22

## FINANCIAL REGULATION OF THE SECTOR

### INTRODUCTION

From the proposed sector organization it is clear that different agents will work together in a coordinated way to provide telecommunication services in the area under consideration.

According to this proposal, the backbone network is provided for by the operators operating at this moment in the respective countries. The establishment of the

distribution network on the other hand, including the billing of services to the final users, is conferred on two new operators working in an environment that is only partially competitive. This limitation requires some form of price regulation to be applied. Such a regulation can be used to manage the financial performance of the sector.

#### OPTIONS

Broadly speaking, two fundamentally different approaches are possible:

The first option would consider telecommunications as a business in itself taking only minimal account of externalities. Under this option a classic tariff structure, comparable to that prevailing in other regions, would be used and essentially be based on value pricing of traffic. Taking into account the user profile and the use of newest technologies in TRED, substantial profits could be made. Price regulation under this structure would consist of applying some form of price capping, supplemented with an overall analysis of return on investment, to avoid exaggerate profits. Part of the profit expected by potential investors could flow back to the public authority if concessions would be awarded on the basis of a bid.

The second option would impose the supply of telecommunication facilities at minimal tariffs consistent with recovery of economic costs. Taking into account the special situation regarding customer base (only professional users) and user profile (relatively high traffic volume), a tariff structure based on high fixed cost and low traffic cost could be developed, creating a cost advantage for communication intensive industries in the area under consideration. Allowing a tariff structure similar to cost structure would also decrease the risk borne by investors and lower the cost of capital.

Under this option a system of price regulation should provide an incentive to minimal tariffs compatible with recovery of economic costs. A system could be installed giving complete tax relief if return on investment is below a certain threshold and imposing significant taxes above this level. An issue to be addressed concerns the possible over investment to lower the return under the threshold value.

#### PROPOSAL

It is advised to apply price regulation to the telecommunication sector

according to the second option. The consequence would be that tariffs for telecommunication services would closely follow costs, both in structure and in level. A detailed analysis should be performed to confirm that due to this approach the area could present a telecommunication related cost advantage to potential investors and that this approach could contribute to attracting communication intensive users to this area.

Two remarks are to be made regarding this approach:

(a) This approach does not provide for cross subsidizing between large (professional) and small (residential) users. If the latter increase in number, a minimal service for cheaper residential telecommunications (which could be expensive under the proposed layout), would consist of the provision of public phone booths at a number of locations.

(b) The regulation should also be applied to the services that are bought from the operators supplying the backbone network. It is essential that the facilities used can be obtained under a price structure reflecting the real cost of the facilities (fixed prices linked to capacity rather than prices linked to actual volume). This aspect is of crucial importance in the area of international telecommunications (cfr. 1.2.3 ).

## SIMULATION

### Objectives

The present simulation has following objectives:

- quantification of transfer payments and consequent transfer prices between TREDAs and national operators of the riparian countries for use by TREDAs of the national network for outgoing calls, the national backbone network linking TREDAs to the national toll switch and the international gateway;
- resulting tariff structure for telecommunications services in TREDAs;
- resulting tariff advantages for TREDAs.

Configuration (for Technical Details See Masterplan)

TREDAs will be covered by two local distribution networks (not represented on following diagram).

Those distribution networks will provide local communication within subareas of TREDAs and link those subareas to one of three main distribution points (one in each of the riparian countries).

A ring structure will connect the three main distribution points between them and provide:

communications between subareas of TREDa;  
the communications from TREDa to the riparian country corresponding to the distribution point.  
The main distribution points are connected to the national toll switch of the corresponding riparian country and to the international gateway of the same country (admitted to be co-located).  
For tariff purposes the following charges are envisaged:  
connection charge (covering investment in local distribution network);  
subscription charge (covering non-traffic related operational costs);  
traffic charges, subdivided according to following types of traffic:  
local traffic (ring not used)  
TREDa traffic (ring used)  
traffic to riparian country  
international traffic to non-riparian country.

#### Cost and Cost Allocation Scenario

##### Local Distribution Networks

The investment value is put at 1000 SDR/connection. (SDRs are "Special Drawing Rights" of the International Monetary Fund. 1 SDR equals US\$ 1.46, (October, 1994))  
Annual operational cost is put at 10% of investment value.

##### Ring Structure

Investment values are put at:

750 SDR/junction for switching equipment  
8000 SDR/km for links (140 Mbits/s corresponding to 3840 channels)  
links are estimated at 70 km each (average length);

Operational costs: 2% of investment value.

##### Links to National Toll Switches and International Gateways

Investment values:

750 SDR/junction for switching equipment  
8000 SDR/km for links (140 Mbits/s corresponding to 3840 channels)  
links are estimated at 800 km each (average length);

Operational costs: 2% of investment value.

##### Use of National Network of Riparian Country from National Toll to Subscriber

Traffic volume related transfer charge of 0.05 SDR/min.

##### Use of International Links

Investment values:

Earthstation: 25 million SDR (capacity: 240 channels in + out);

Operational charges:

transponder use: 1.5 million SDR/year for 120 channels outgoing  
maintenance: 0.2 Million SDR/yr  
use of foreign network: 0.7 SDR /min.

#### TABLE 7

#### TABLE 8

#### Conclusions

The transfer prices for use of the network of the riparian countries between

TREDA and the national toll switches/international gateways, have been calculated taking a discounting factor of 25-35% into account. As a consequence the proposed tariffs cover economic costs more than adequately.

For use of the national and international networks between those gateways and the destination transfer prices have been set at 0,7 SDR/min for international calls and 0,05

SDR/min for national calls.

The transfer price for international links could be further lowered by negotiation and/or use of cable links.

#### Resulting Tariff Structure

In the following tables resulting tariffs are calculated on a basis of discounting rates from 25-

35%. The resulting tariffs are:

connection charge (covers the amount of the initial investment):

1000 SDR/connection

subscription charge

100 SDR/ yr

traffic charges

TREDA traffic: 0.006 SDR/min

traffic to riparian country: 0.07 SDR/min

international traffic: 0,9 SDR/min (collection rate).

#### Comparison with Tariffs in Other Regions

##### TABLE 9

#### Comparison of Telecommunications Costs Between TREDA and Other Regions

Figure 23 shows the annual cost of communications as a function of increasing traffic volume

(a constant mix of 20% 500 km and 80% intercontinental traffic is assumed).

The graph shows how intensive users obtain a cost advantage of 20-60% on communication

costs compared to users in other regions. For intensive use (32000 min/yr corresponds to ca. 2

h /day) the advantage compared to a site in western Europe amounts to 60,000 SDR/yr and

per line.

##### FIGURE 23

#### Remarks

It is obvious that the present calculations are approximate and that results have only an

indicative value. Their main interest is in illustrating the feasibility of creating a cost advantage

in TREDA, and to provide an illustration of the required mechanisms.

The reasoning which is followed in the present paragraph would also be used as an initial

model by the authority to be responsible for financial regulation of the

sector for:

controlling the transfer prices between TREDAs operator(s) and operators in the riparian countries;

controlling the tariffs within TREDAs.

In the present reasoning the main controlling factors are investment values, direct operational costs and rate of return. In practice the model will need to be extended with controls on the underlying cost efficiency.

## FINANCING OPTIONS FOR SECTOR DEVELOPMENT

### IDENTIFICATION OF OPTIONS

A large array of financing means are available for the financing of telecommunications networks. They can be inventoried as follows:

#### Grants

The amount of grants available for telecommunications is very limited; grants are mostly reserved for infrastructure development where revenue generation is difficult to arrange (roads, bridges, etc.).

#### Auto-financing

Telecommunication networks should generate substantial amounts of profit.

#### Cash flow from

operations can be used to finance the extension of an initial network. Limits on tariffs and characteristics of the customer base would limit the level of expansion to be financed from operations, to approximately 10% (e.g. in the case of a large scale public network).

#### External Financing

External financing involves the intervention of a partner who will want to make a profit on the financing provided.

External financing options can be classified according to the extent of involvement of the financing party in the subsequent operations.

#### Loans

Loans can be obtained from multilateral lending institutions and commercial institutions.

Supplier credit is an increasingly important possibility. The loan requires adherence to a

payback schedule, and a schedule for paying interests. This schedule is fixed and cannot be adapted to changing economic circumstances.

For this reason lenders limit the amount of loans whereas recipients also want to avoid

exaggerated exposure. A reasonable upper limit on loans is an amount equal to the amount of

the "owners' equity" or 50% of total long term liabilities.

## Revenue Sharing

Under a revenue sharing agreement an operator or a supplier will obtain part of the revenue

generated by the equipment they supplied during a limited period of time.

After that time the

equipment is fully operated by the recipient.

A participant in a revenue sharing agreement is normally not involved in the operation of the

company (operating costs are not of his concern).

The total expense of a revenue sharing agreement to the recipient is higher than for a loan

because of the higher risk.

## Build Operator Transfer Agreement (BOT)

Under a BOT agreement a partner (supplier, operator) provides the necessary finance and

recoups investment and financing costs by participating in the operation.

Apart from financing, the transfer of management know-how is an important aspect.

A BOT agreement is limited in time (5-15 years).

## Joint Venture

A joint venture is normally concluded for an unspecified time. It is similar to a BOT agreement

except that the undefined time makes it possible to provide for a continued investment.

## EXAMPLE FOR FINANCIAL STRUCTURE

### Introduction

The following paragraph presents a financing scheme for TRED A which draws to a large

extent on the existence of TRADCO, the TRED A operating company.

Although the example could be put into practice for the initial development of the networks in

DPRK and in RF, its major importance is to identify possibilities and issues which need to be

addressed for the longer term expansion of the network.

### Preliminary Assumptions

Development of infrastructure in TRED A requires a large amount of capital investment. Private

investment can be obtained if sufficient financial return is generated.

For telecommunications networks the international and the long distance networks are most

obvious targets for commercial investment. Both allow high profit margins to be obtained and

are not easy to finance by the users themselves.

For local networks the situation is different. Although in TRED A the emphasis will be on

commercial users, local networks mostly generate lower profit margins and require a large

amount of pre-financing. As the cost of local network establishment can be more easily

allocated to each individual user, user financing is an alternative.

For TRED A the following financing preliminaries are assumed.

As the existing international networks will be used, no specific financing mechanism is proposed for those networks. Network extensions which might be required will be taken care off by existing operators.

For the development of the long distance network interconnecting Hunchun-Rajin-Slavyanka a financing mechanism is developed, including each of the three public operators of the riparian countries, TRADCO and a foreign investor.

For the development of local cable networks no specific financing structure is proposed

(mobile service is to be examined at a later stage). A small initial investment in local networks in DPRK and RF is however required and is proposed as a side effect of the establishment of the long distance structure.

#### Structure

The company responsible for operating the long distance network between Hunchun-Rajin-Slavyanka, the Tumen River Economic Development Area Telecommunication Operator

(TREDATO), will be owned by the following parties:

The public network operators of the riparian countries: 5% each;

TRADCO: 40%;

A foreign investment group: 45%.

In this structure all new cashflow is provided by the foreign investor.

Local control and coordination by existing public network operators (local networks and

international networks) is provided for by:

direct participation (5%) in the capital of TREDATO;

indirect participation through TRADCO (all TREDATO countries); TRADCO

will be

represented in TREDATO by telecommunication experts.

The TRADCO countries also control TREDATO through the operating license delivered by

TRIT, which will be based on a policy approved by each of the member countries.

FIGURE 24

#### Points for Further Elaboration

##### Operating License

The operating license will address following issues; some obligations may be taken care off in

the company charter or constitution and should not be contradicted by the license:

Time duration;

Reinvestment of profits and expansion plans;

Conditions at termination of concession (liquidation at book value/economic value, valuation);

- Conditions on concession renewal;
- Exclusivity on traffic;
- Obligation to carry all traffic;
- Accounting and audit;
- Procedure for financial regulation (open books);
- Technical interconnecting interface definition;
- Financial interface: transfer price to TREDATO for use of network by subscribers,
- transfer price to PT0's for use of equipment (mast, power supplies, buildings), transfer price to TRADCO for services.

#### Relations with TRADCO

The relations between TRADCO and TREDATO are twofold:

As a shareholder, TRADCO is co-responsible for managing TREDATO and has a decisive

voice in the allocation of profits generated by TREDATO.

TRADCO will also operate as a subcontractor for TREDATO in a number of fields, e.g.

- accounting, financial and legal services;
- customer relations including revenue collection;
- non telecommunication specific maintenance;
- local representation in TREDATO of other shareholders.

#### Relations with PT0's in Riparian Countries

Relations with riparian PT0's have a technical as well as a financial dimension.

#### Technical constraints:

technical interfaces between local networks and TREDATO network and between TREDATO network and national long distance networks and international gateways.

#### Financial constraints:

- transfer price to TREDATO for use of network by subscribers;
- transfer price to PT0's for use of equipment (masts, power supplies, buildings);
- transfer price to TRADCO for services.

A special issue concerns the provision of equipment allowing the establishment of local

networks in Rajin-Sonbong and Kraskino-Zarubino areas.

When operations are fully established, financing of local network equipment will to a large

extent be provided by reinvestment of profits generated by TREDATO according to the

decisions by the TREDATO board and conforming to the company constitution.

At the start of operations a limited amount of equipment will be provided in the form of a down

payment compensating for the use in common of existing equipment, owned by the PT0's.

The following table provides an example of this set-up.

|             |              |
|-------------|--------------|
| TREDATO     |              |
| Capital:    | \$ 1,000,000 |
| Investment: |              |

|                             |         |
|-----------------------------|---------|
| radio equipment:            | 700,000 |
| to loc. DPRK:               | 30,000  |
| to loc. PRC:                | 30,000  |
| to loc. RF:                 | 60,000  |
| LOCAL OPERATORS             |         |
| DPRK: loc. switch 200 lines | 70,000  |
| RF: loc. switch 200 lines   | 70,000  |
| *       \$ 15,000/mast      |         |
| **       \$ 350/line        |         |

## PROPOSAL FOR REGULATORY INSTITUTE

### TASK DESCRIPTION

Regulation of the telecommunication sector covers following fields.

#### Sector Structure

This field addresses the market structure (monopoly/competition) under which tele-

communication services will be supplied, taking into account entry costs, advantages of scale,

and innovation dynamics of the specific sub-sector.

Regulation of the sector structure in TREDAs should also pay attention to the multinational

character of the region; a strict coordination between the different riparian countries is

essential.

Initial proposals for TREDAs have already been prepared and can be used as a basis for

discussion.

#### Ownership Issues

To relieve the capital requirements on the public authorities in TREDAs, it is proposed to

finance network development by using private capital wherever possible.

Contrary to many

other infrastructure developments (e.g. roads), the fact that costs as well as revenues are

easily allocated to a given user allows for commercial financing of operations in the tele-

communication sector.

Even with private finance, the public authorities remain involved in the long term strategy of

network developments. This control can be applied exclusively through the regulatory function

(licensing, etc.), or through a combination of licensing and participating in the capital of the

operators. The multinational dimension of TREDAs is again an important and specific issue in

the establishment of operators covering the whole area. The possible participation of foreign

capital suppliers will equally be addressed.

The example regarding sector structure and finance discussed in former chapters can be used

as a basis for discussion.

## Conditions on Market Access by Different Operators

The regulatory authority will define the conditions to which the operating license will be subject.

Those conditions will address:

- duration of the concession or license, procedures for termination and renewal;

- technical standards, including those dominating the interconnection with customers

- and/or other operators;

- the quality and performance requirements which the operator has to satisfy; those

parameters, target values, measurement procedures will be defined as well as the rules

which will apply in the case of non respect of those conditions;

- network expansion plans (technologies used, quantities, location);

- financial conditions (tariffs to users, interconnect charges);

- information to be supplied to the regulator and to the public;

- audit procedures;

- respect of privacy of communications;

- responsibility and liability limitation.

It will be examined to what extent the licensing regime can be made specific by service

categories (concession, license, class license, publication, etc.).

## Financial Regulation

The regulatory body will audit financial performance of the operators in TREDA with following

objectives:

- obtain cost based tariff for each service group;

- generate adequate return on investment;

- guaranteed sizeable reinvestment of operating cashflow in the telecommunication

network development within TREDA.

The regulator will have a right of enforcement on tariffs between operators mutually and

between operators and users. Procedures for information provision, decision, appeal and

enforcement will be defined.

## Institutions

It is recommended that a specific regulating body be created for TREDA. This body should

have extended autonomy within limits imposed by each of the national authorities.

The status of this body and its functions need to be defined within each of the national laws.

Its relation with each of the national bodies will be defined and will take into account the

different national telecommunication related structures (ministry, standardization body, etc.) as

well as other government authorities (other branches of the executive power, legislative and judicial bodies).

## STRUCTURE

The "Telecommunications Regulatory Institute for TREDAs (TRIT)" will be organized according to a three tier structure as follows.

### Board

#### Composition:

The institute will function under the responsibility of a Board of Directors, composed of six voting members and four members with advisory capacity.

Each of the TREDAs countries will have two members, one drawn from the TREDAs commission and one drawn from the regulating body in the member country.

The riparian countries will be represented by two voting members each.

#### Task description:

The Board will be responsible for policy approval and will discuss proposals with the relevant national authorities if necessary, and for activity evaluation of the TRIT administration.

### Core Staff

#### Composition:

The core staff will consist of three experts respectively in the financial, legal and technical fields. They will be permanently appointed but part-time assigned. They will preferentially be obtained from Regulating Authorities within each of the riparian countries.

#### Task description:

The core staff will be responsible for all work regarding policy proposal and execution of approved policy.

### Permanent Secretariat and Auxiliary Staff

#### Composition:

as required.

#### Task description:

permanent contact point for operators and users in TREDAs; administrative support to core staff.

## IMPLEMENTATION PLAN

Implementation of the proposal will proceed in a number of steps:

1. The first step will be to discuss with the relevant authorities, the politically very sensitive issues that have been raised in this proposal.

Up to now those authorities (the Ministries of Communication) have only been marginally involved.

2. Pending the outcome of those discussions and assuming the trust towards a unified

regulatory regime will be supported, the second step would consist of institutional development, leading to the establishment of an autonomous regulatory institute for TREDa.

The creation of the "Tumen Regulatory Institute for Telecommunications" (TRIT) will be preceded by a intermediate phase during which a specialized work group of permanently appointed members will provide the link between the actual subgroup for telecommunications and PMC (or the commission) on the one hand, and the central regulatory authorities on the other. Members will be sufficiently near to the central authorities to obtain rapid decisions on present regulatory issues.

The evolution of the regulatory institute is schematically given in following figure.

3. As a third step the regulatory institute will have to detail its working procedures, examine the different issues and decide how it will formalize its decisions towards the users and suppliers of telecommunications services in TREDa.

A proposal regarding those matters will be established by the regulatory institute itself at the start of its operation.

FIGURE 25

TABLE 1

|                  |
|------------------|
| Location         |
| Type of Exchange |
| Number of        |
| Channels         |
| Number of        |
| Subscriber Lines |
| Vladivostok      |
| Khabarovsk       |
| Sakhalinsk       |
| Nakhodka         |
| Yakutsk          |
| Irkoetsk         |
| international    |
| local switch     |
| local switch     |
| PBX              |
| PBX              |
| PBX              |
| 42               |
| 8                |

10  
8  
8  
8  
100 + 50 + 44  
50  
116  
20  
34  
117

TABLE 2

Hong Kong (1990)  
Singapore (1991)  
TREDA (2032)  
Population  
(million)

5.8

2.8

4.1

GDP  
(billion US\$)

83

40

59

GDP/cap  
(\$ 1,000)

14.3

14.3

14

TABLE 3

Y  
POP  
GDP  
GDP/C

Pen  
subscr  
intal  
traffic  
loc traff  
loc traff  
traff/s

\* 1000  
\* \$ bill  
\* \$1000

%  
\* 1000  
mill min  
multiplr  
mill min  
min/yr

1993

3000

8.5

2.8

4.0

120

60

2

119

1488

1994

3105

8.9

2.9

4.8

148

62

2

127

1286

1995

3215

9.3

2.9

5.5

177

65

2

137

1143

1996

3329

9.8

2.9

6.3  
208  
69  
2  
147  
1037  
1997  
3447  
10.3  
3.0  
7.0  
242  
72  
2  
159  
956  
1998  
3570  
11.0  
3.1  
7.8  
278  
77  
2  
173  
900  
1999  
3698  
11.8  
3.2  
8.5  
316  
83  
2  
191  
865  
2000  
3831  
12.9  
3.4  
9.3  
357  
90  
2  
213  
850  
2001  
3969  
14.4  
3.6  
10.1

402  
101  
2  
244  
858  
2002  
4113  
16.6  
4.0  
11.0  
451  
116  
2  
287  
894  
2003  
4265  
19.0  
4.4  
11.8  
502  
133  
3  
336  
934  
2004  
4428  
21.6  
4.9  
12.6  
558  
151  
3  
393  
977  
2005  
4602  
24.6  
5.3  
13.4  
617  
172  
3  
458  
1022  
2006  
4787  
27.9  
5.8  
14.2  
680

195  
3  
532  
1068  
2007  
4985  
31.5  
6.3  
15.0  
749  
221  
3  
615  
1117  
2008  
5198  
35.5  
6.8  
15.8  
822  
249  
3  
710  
1166  
2009  
5426  
40.0  
7.4  
16.6  
902  
280  
3  
817  
1216  
2010  
5671  
44.8  
7.9  
17.4  
988  
313  
3  
938  
1267  
2011  
5935  
50.1  
8.4  
18.2  
1081  
350

3  
1074  
1318  
2012  
6211  
55.8  
9.0  
19.0  
1180  
391  
3  
1226  
1370  
2013  
6500  
62.1  
9.6  
19.8  
1287  
435  
3  
1397  
1423  
2014  
6803  
68.3  
10.0  
20.6  
1400  
478  
3  
1572  
1465  
2015  
7120  
74.3  
10.4  
21.3  
1520  
520  
3  
1753  
1495  
2016  
7418  
80.2  
10.8  
22.1  
1641  
561  
3

1937  
1523  
2017  
7698  
86.0  
11.2  
22.9  
1762  
602  
4  
2126  
1549  
2018  
7959  
91.5  
11.5  
23.6  
1882  
641  
4  
2319  
1572  
2019  
8202  
96.9  
11.8  
24.4  
2002  
679  
4  
2515  
1595  
2020  
8427  
102.2  
12.1  
25.2  
2122  
715  
4  
2714  
1617  
2021  
8636  
107.3  
12.4  
25.9  
2240  
751  
4  
2918

1638  
2022  
8828  
112.2  
12.7  
26.7  
2357  
785  
4  
3125  
1659  
2023  
9005  
117.0  
13.0  
27.5  
2472  
819  
4  
3336  
1680  
2024  
9168  
121.6  
13.3  
28.2  
2587  
851  
4  
3551  
1702  
2025  
9316  
126.1  
13.5  
29.0  
2699  
883  
4  
3771  
1724  
2026  
9452  
130.5  
13.8  
29.7  
2810  
913  
4  
3995  
1746

2027  
9577  
134.7  
14.1  
30.5  
2920  
943  
4  
4224  
1770  
2028  
9690  
138.8  
14.3  
31.2  
3028  
972  
5  
4457  
1793  
2029  
9793  
142.8  
14.6  
32.0  
3134  
1000  
5  
4697  
1818  
2030  
9887  
146.8  
14.8  
32.8  
3239  
1027  
5  
4942  
1843  
2031  
9972  
150.6  
15.1  
33.5  
3342  
1054  
5  
5192  
1869  
2032

10050  
154.4  
15.4  
34.3  
3444  
1081  
5  
5449  
1896

TABLE 4

|    | A   | B    | C   | A'  | B'  | C'  | Xa  | Xb |
|----|-----|------|-----|-----|-----|-----|-----|----|
| Xc | T   |      |     |     |     |     |     |    |
| A  | (*) | (*)  | (*) | 39  | 39  | 39  | 50  |    |
| -  | -   | 167  |     |     |     |     |     |    |
| B  | (*) | (*)  | (*) | 39  | 39  | 39  | -   |    |
| 50 | -   | 167  |     |     |     |     |     |    |
| C  | (*) | (*)  | (*) | 39  | 39  | 39  | -   |    |
| -  | 50  | 167  |     |     |     |     |     |    |
| A' | 39  | 39   | 39  | n   | n   | n   | n   | n  |
| n  | 117 |      |     |     |     |     |     |    |
| B' | 39  | 39   | 39  | n   | n   | n   | n   | n  |
| n  | 117 |      |     |     |     |     |     |    |
| C' | 39  | 39   | 39  | n   | n   | n   | n   | n  |
| n  | 117 |      |     |     |     |     |     |    |
| Xa | 50  | -    | -   | n   | n   | n   | n   | n  |
| n  | 50  |      |     |     |     |     |     |    |
| Xb | -   | 50   | -   | n   | n   | n   | n   | n  |
| n  | 50  |      |     |     |     |     |     |    |
| Xc | -   | -    | 50  | n   | n   | n   | n   | n  |
| n  | 50  |      |     |     |     |     |     |    |
| T  | 167 | 167  | 167 | 117 | 117 | 117 | 117 | 50 |
| 50 | 50  | 1002 |     |     |     |     |     |    |

(\*): local traffic data not available

n: not subject to TREDATA development

numbers give traffic volumes between origin (vertical) and destination (horizontal) in million minutes.

A, B, C: primary nodes; A', B', C': national toll centres; Xa, Xb, Xc: international gateways; T: totals

TABLE 4A

| link         | traffic     | total link           |
|--------------|-------------|----------------------|
| traffic (Mm) |             | (one direction only) |
| AB           | AB (*), AB' | 39 (*)               |
| AC           | AC(*), AC'  | 39 (*)               |

|                                |               |     |
|--------------------------------|---------------|-----|
| AA'                            | AA', BA', CA' | 117 |
| AXa                            | AXa           | 50  |
| (*) local traffic not included |               |     |

TABLE 5

Link  
 Unidirectional  
 Traffic (Mmin)  
 Bidirectional  
 Traffic (Mmin)  
 Number of  
 Channels  
 Required  
 Bandwidth  
 Mo. of 140  
 MBit/s systems  
 AB  
 AC  
 AA'  
 AXa  
 185  
 185  
 117  
 50  
 370  
 370  
 234  
 100  
 7400  
 7400  
 4680  
 2000  
 474  
 474  
 300  
 128  
 4  
 4  
 3  
 1

TABLE 6

Rajin-Sonbong: traffic estimate

subscriber lines

traffic (av)  
local

Chongjin

Pyongyang

Hunchun

localization  
number  
(Erl)

%

Erl

%

Erl

%

Erl

%

Erl

1 business centre

200  
0,2  
50%  
20  
10%  
4  
15%  
6  
25%  
10

2 Hotel

25  
0,1  
40%  
1  
10%  
0,25  
25%  
0,625  
30%  
0,75

### 3 Harbour

official use  
100  
0,1  
50%  
5  
10%  
1  
15%  
1,5  
25%  
2,5  
commercial use  
100  
0,1  
40%  
4  
10%  
1  
20%  
2  
30%  
3

### 4 Industrial zones

250  
0,1  
20%  
5  
0%  
0  
40%  
10  
40%  
10

5 Residential & business

100  
0,1  
20%  
2  
10%  
1  
35%  
3,5  
35%  
3,5

6 Sonbong (RSU)

100  
0,1  
20%  
2  
10%  
1  
30%  
3  
40%  
4

7 Unsang-airport (RSU)

100  
0,1  
20%  
2  
10%  
1

30%  
3  
40%  
4

Totals

975

41

9,25

29,63

37,75

TABLE 7

## Scenario 1: discounting @ 25%

TREDA Tariff simulation  
(financial unit: SDR)

end capacity of channels  
1000'/y  
80

growth factor  
%/y  
10

discounting factor  
%  
25

earth  
ldd link  
ldd  
ring  
ring  
local

station  
 link  
 switch  
 link  
 switch  
 switch  
 investment (million SDR)  
 2,50  
 6,40  
 0,00  
 0,60  
 0,00  
 0,00  
 service period  
 5,00  
 10,00  
 10,00  
 10,00  
 10,00  
 10,00  
 no of channels  
 120,00  
 3840  
 1,00  
 3840  
 1,00  
 1,00  
 final traffic (million '/y)  
 9,60  
 307,20  
 0,08  
 307,20  
 0,08  
 0,08  
 initial traffic (million'/y)  
 5,96  
 307,20  
 0,08  
 307,20  
 0,08  
 0,08

operational costs(M SDR)  
 0,20  
 0,01

0,00  
0,00  
0,00  
0,00  
transponder costs(M SDR)  
0,15

investment cost/'  
0,10  
0,01  
0,00  
0,00  
0,00  
0,00  
operational cost/'  
0,03  
0,00  
0,00  
0,00  
0,00  
0,00  
transponder cost/1'  
0,03

COST SUMMARY

use of earth station  
0,16

use of ldd link&switch  
0,01

use of ring link&switch  
0,01

use of foreign network  
0,70

use of national network  
0,05

TARIFFS

connection charge  
1,00

subscription  
0,10

TREDA traffic  
0,01

traffic to riparian country  
0,07

international traffic  
0,87

#### TABLE 8

Scenario 2: discounting @ 35%

TREDA Tariff simulation

(financial unit: SDR)

end capacity of channels  
1000'/y  
80

growth factor  
%/y  
10

discounting factor  
%  
35

earth  
ldd link  
ldd  
ring  
ring  
local

stat  
link  
switch  
link  
switch  
switch  
investment (million SDR)  
2,50  
6,40  
0,00  
0,60  
0,00  
0,00  
service period5,00  
10,00

10,00  
10,00  
10,00  
10,00

no of channels

120,00

3840

1,00

3840

1,00

1,00

final traffic (million '/y)

9,60

307,20

0,08

307,20

0,08

0,08

initial traffic (million'/y)

5,96

307,20

0,08

307,20

0,08

0,08

operational costs(M SDR)

0,20

0,01

0,00

0,00

0,00

0,00

transponder costs(M SDR)

0,15

investment cost/'  
0,11  
0,01  
0,01  
0,00  
0,01  
0,01  
operational cost/'  
0,03  
0,00  
0,00  
0,00  
0,00  
0,00  
transponder cost/1'  
0,03

## COST SUMMARY

use of earth station  
0,17

use of ldd link&switch  
0,02

use of ring link&switch  
0,01

use of foreign network  
0,70

use of national network  
0,05

## TARIFFS

connection charge  
1,00

subscription  
0,10

TREDA traffic  
0,01

traffic to riparian country  
0,07

international traffic  
0,89

TABLE 9

Connection  
Charge  
Subscription  
Charge  
Traffic  
(500 km)  
Traffic  
(Interncontinental)

SDR  
SDR/yr  
SDR/1'  
SDR/1'  
W-Europe  
100  
100  
0.7  
3  
USA  
100  
100  
0.8  
1.2  
F-East  
100  
100

1  
2  
TREDA  
1000  
100  
0.07  
0.9

**TABLE 1**

**TABLE 1**

| Location                                                                   | Type of Exchange                                                         | Number of Channels | Number of Subscriber Lines   |
|----------------------------------------------------------------------------|--------------------------------------------------------------------------|--------------------|------------------------------|
| Vladivostok<br>Khabarovsk<br>Sakhalinsk<br>Nakhodka<br>Yakutsk<br>Irkoetsk | international<br>local<br>switch<br>local<br>switch<br>PBX<br>PBX<br>PBX | 42810888           | 100 + 50 +<br>44501162034117 |

**TABLE 2**

|                     | Hong Kong (1990) | Singapore (1991) | TREDA (2032) |
|---------------------|------------------|------------------|--------------|
| Population(million) | 5.8              | 2.8              | 4.1          |
| GDP(billion US\$)   | 83               | 40               | 59           |
| GDP/cap(\$ 1,000)   | 14.3             | 14.3             | 14           |

**TABLE 3**

| Y    | POP    | GDP       | GDP/C    | Pen  | subscr | intal<br>traffic | loc traff | loc traff | traff/s |
|------|--------|-----------|----------|------|--------|------------------|-----------|-----------|---------|
|      | * 1000 | * \$ bill | * \$1000 | %    | * 1000 | mill min         | multiplr  | mill min  | min/yr  |
| 1993 | 3000   | 8.5       | 2.8      | 4.0  | 120    | 60               | 2         | 119       | 1488    |
| 1994 | 3105   | 8.9       | 2.9      | 4.8  | 148    | 62               | 2         | 127       | 1286    |
| 1995 | 3215   | 9.3       | 2.9      | 5.5  | 177    | 65               | 2         | 137       | 1143    |
| 1996 | 3329   | 9.8       | 2.9      | 6.3  | 208    | 69               | 2         | 147       | 1037    |
| 1997 | 3447   | 10.3      | 3.0      | 7.0  | 242    | 72               | 2         | 159       | 956     |
| 1998 | 3570   | 11.0      | 3.1      | 7.8  | 278    | 77               | 2         | 173       | 900     |
| 1999 | 3698   | 11.8      | 3.2      | 8.5  | 316    | 83               | 2         | 191       | 865     |
| 2000 | 3831   | 12.9      | 3.4      | 9.3  | 357    | 90               | 2         | 213       | 850     |
| 2001 | 3969   | 14.4      | 3.6      | 10.1 | 402    | 101              | 2         | 244       | 858     |
| 2002 | 4113   | 16.6      | 4.0      | 11.0 | 451    | 116              | 2         | 287       | 894     |
| 2003 | 4265   | 19.0      | 4.4      | 11.8 | 502    | 133              | 3         | 336       | 934     |
| 2004 | 4428   | 21.6      | 4.9      | 12.6 | 558    | 151              | 3         | 393       | 977     |
| 2005 | 4602   | 24.6      | 5.3      | 13.4 | 617    | 172              | 3         | 458       | 1022    |
| 2006 | 4787   | 27.9      | 5.8      | 14.2 | 680    | 195              | 3         | 532       | 1068    |
| 2007 | 4985   | 31.5      | 6.3      | 15.0 | 749    | 221              | 3         | 615       | 1117    |
| 2008 | 5198   | 35.5      | 6.8      | 15.8 | 822    | 249              | 3         | 710       | 1166    |
| 2009 | 5426   | 40.0      | 7.4      | 16.6 | 902    | 280              | 3         | 817       | 1216    |

|      |       |       |      |      |      |      |   |      |      |
|------|-------|-------|------|------|------|------|---|------|------|
| 2010 | 5671  | 44.8  | 7.9  | 17.4 | 988  | 313  | 3 | 938  | 1267 |
| 2011 | 5935  | 50.1  | 8.4  | 18.2 | 1081 | 350  | 3 | 1074 | 1318 |
| 2012 | 6211  | 55.8  | 9.0  | 19.0 | 1180 | 391  | 3 | 1226 | 1370 |
| 2013 | 6500  | 62.1  | 9.6  | 19.8 | 1287 | 435  | 3 | 1397 | 1423 |
| 2014 | 6803  | 68.3  | 10.0 | 20.6 | 1400 | 478  | 3 | 1572 | 1465 |
| 2015 | 7120  | 74.3  | 10.4 | 21.3 | 1520 | 520  | 3 | 1753 | 1495 |
| 2016 | 7418  | 80.2  | 10.8 | 22.1 | 1641 | 561  | 3 | 1937 | 1523 |
| 2017 | 7698  | 86.0  | 11.2 | 22.9 | 1762 | 602  | 4 | 2126 | 1549 |
| 2018 | 7959  | 91.5  | 11.5 | 23.6 | 1882 | 641  | 4 | 2319 | 1572 |
| 2019 | 8202  | 96.9  | 11.8 | 24.4 | 2002 | 679  | 4 | 2515 | 1595 |
| 2020 | 8427  | 102.2 | 12.1 | 25.2 | 2122 | 715  | 4 | 2714 | 1617 |
| 2021 | 8636  | 107.3 | 12.4 | 25.9 | 2240 | 751  | 4 | 2918 | 1638 |
| 2022 | 8828  | 112.2 | 12.7 | 26.7 | 2357 | 785  | 4 | 3125 | 1659 |
| 2023 | 9005  | 117.0 | 13.0 | 27.5 | 2472 | 819  | 4 | 3336 | 1680 |
| 2024 | 9168  | 121.6 | 13.3 | 28.2 | 2587 | 851  | 4 | 3551 | 1702 |
| 2025 | 9316  | 126.1 | 13.5 | 29.0 | 2699 | 883  | 4 | 3771 | 1724 |
| 2026 | 9452  | 130.5 | 13.8 | 29.7 | 2810 | 913  | 4 | 3995 | 1746 |
| 2027 | 9577  | 134.7 | 14.1 | 30.5 | 2920 | 943  | 4 | 4224 | 1770 |
| 2028 | 9690  | 138.8 | 14.3 | 31.2 | 3028 | 972  | 5 | 4457 | 1793 |
| 2029 | 9793  | 142.8 | 14.6 | 32.0 | 3134 | 1000 | 5 | 4697 | 1818 |
| 2030 | 9887  | 146.8 | 14.8 | 32.8 | 3239 | 1027 | 5 | 4942 | 1843 |
| 2031 | 9972  | 150.6 | 15.1 | 33.5 | 3342 | 1054 | 5 | 5192 | 1869 |
| 2032 | 10050 | 154.4 | 15.4 | 34.3 | 3444 | 1081 | 5 | 5449 | 1896 |

**TABLE 4**

A B C A' B' C' X<sub>a</sub> X<sub>b</sub> X<sub>c</sub> T

A (\*) (\*) (\*) 39 39 39 50 - - 167

B (\*) (\*) (\*) 39 39 39 - 50 - 167

C (\*) (\*) (\*) 39 39 39 - - 50 167

A' 39 39 39 n n n n n 117

B' 39 39 39 n n n n n 117

C' 39 39 39 n n n n n 117

X<sub>a</sub> 50 - - n n n n n 50

X<sub>b</sub> - 50 - n n n n n 50

X<sub>c</sub> - - 50 n n n n n 50

T 167 167 167 117 117 117 50 50 50 1002

(\*): local traffic data not available

n: not subject to TREDAs development

numbers give traffic volumes between origin (vertical) and destination (horizontal) in million minutes.

A, B, C: primary nodes; A', B', C': national toll centres; X<sub>a</sub>, X<sub>b</sub>, X<sub>c</sub>: international gateways; T: totals

**TABLE 4A**

link traffic total link traffic (Mm)

(one direction only)

AB AB (\*), AB' 39 (\*)

AC AC(\*), AC' 39 (\*)

AA' AA', BA', CA' 117

AX<sub>a</sub> AX<sub>a</sub> 50

(\*) local traffic not included

**TABLE 5**

| Link       | Unidirectional<br>Traffic (Mmin) | Bidirectional<br>Traffic (Mmin) | Number<br>ofChannels | Required<br>Badnwidth | Mo. of<br>140MBit/s<br>systems |
|------------|----------------------------------|---------------------------------|----------------------|-----------------------|--------------------------------|
| ABACAA'AXa | 18518511750                      | 370370234100                    | 740074004680<br>2000 | 474474300<br>128      | 4431                           |

**TABLE 6****Rajin-Sonbong: traffic estimate**

| subscriber lines                    |        | traffic (av)<br>(Erl) | local |     | Chongjin |      | Pyongyang |       | Hunchun |       |
|-------------------------------------|--------|-----------------------|-------|-----|----------|------|-----------|-------|---------|-------|
| localization                        | number |                       | %     | Erl | %        | Erl  | %         | Erl   | %       | Erl   |
| <b>1 business centre</b>            |        |                       |       |     |          |      |           |       |         |       |
|                                     | 200    | 0,2                   | 50%   | 20  | 10%      | 4    | 15%       | 6     | 25%     | 10    |
| <b>2 Hotel</b>                      |        |                       |       |     |          |      |           |       |         |       |
|                                     | 25     | 0,1                   | 40%   | 1   | 10%      | 0,25 | 25%       | 0,625 | 30%     | 0,75  |
| <b>3 Harbour</b>                    |        |                       |       |     |          |      |           |       |         |       |
| official use                        | 100    | 0,1                   | 50%   | 5   | 10%      | 1    | 15%       | 1,5   | 25%     | 2,5   |
| commercial use                      | 100    | 0,1                   | 40%   | 4   | 10%      | 1    | 20%       | 2     | 30%     | 3     |
| <b>4 Industrial zones</b>           |        |                       |       |     |          |      |           |       |         |       |
|                                     | 250    | 0,1                   | 20%   | 5   | 0%       | 0    | 40%       | 10    | 40%     | 10    |
| <b>5 Residential &amp; business</b> |        |                       |       |     |          |      |           |       |         |       |
|                                     | 100    | 0,1                   | 20%   | 2   | 10%      | 1    | 35%       | 3,5   | 35%     | 3,5   |
| <b>6 Sonbong (RSU)</b>              |        |                       |       |     |          |      |           |       |         |       |
|                                     | 100    | 0,1                   | 20%   | 2   | 10%      | 1    | 30%       | 3     | 40%     | 4     |
| <b>7 Unsang-airport (RSU)</b>       |        |                       |       |     |          |      |           |       |         |       |
|                                     | 100    | 0,1                   | 20%   | 2   | 10%      | 1    | 30%       | 3     | 40%     | 4     |
| <b>Totals</b>                       |        |                       |       |     |          |      |           |       |         |       |
|                                     | 975    |                       |       | 41  |          | 9,25 |           | 29,63 |         | 37,75 |

**TABLE 7****Scenario 1: discounting @ 25%****TREDA Tariff simulation** (financial unit: SDR)

|                              |               |          |            |           |             |              |
|------------------------------|---------------|----------|------------|-----------|-------------|--------------|
| end capacity of channels     | 1000'/y       | 80       |            |           |             |              |
| growth factor                | %/y           | 10       |            |           |             |              |
| discounting factor           | %             | 25       |            |           |             |              |
|                              | earth station | ldd link | ldd switch | ring link | ring switch | local switch |
| investment (million SDR)     | 2,50          | 6,40     | 0,00       | 0,60      | 0,00        | 0,00         |
| service period               | 5,00          | 10,00    | 10,00      | 10,00     | 10,00       | 10,00        |
| no of channels               | 120,00        | 3840     | 1,00       | 3840      | 1,00        | 1,00         |
| final traffic (million '/y)  | 9,60          | 307,20   | 0,08       | 307,20    | 0,08        | 0,08         |
| initial traffic (million'/y) | 5,96          | 307,20   | 0,08       | 307,20    | 0,08        | 0,08         |
| operational costs(M SDR)     | 0,20          | 0,01     | 0,00       | 0,00      | 0,00        | 0,00         |
| transponder costs(M SDR)     | 0,15          |          |            |           |             |              |
| investment cost/'            | 0,10          | 0,01     | 0,00       | 0,00      | 0,00        | 0,00         |
| operational cost/'           | 0,03          | 0,00     | 0,00       | 0,00      | 0,00        | 0,00         |
| transponder cost/1'          | 0,03          |          |            |           |             |              |

#### **COST SUMMARY**

|                         |      |
|-------------------------|------|
| use of earth station    | 0,16 |
| use of ldd link&switch  | 0,01 |
| use of ring link&switch | 0,01 |
| use of foreign network  | 0,70 |
| use of national network | 0,05 |

#### **TARIFFS**

|                             |      |
|-----------------------------|------|
| connection charge           | 1,00 |
| subscription                | 0,10 |
| TREDA traffic               | 0,01 |
| traffic to riparian country | 0,07 |
| international traffic       | 0,87 |

**TABLE 8**

#### **Scenario 2: discounting @ 35%**

##### **TREDA Tariff simulation**

(financial unit: SDR)

|                              |            |          |            |           |             |              |
|------------------------------|------------|----------|------------|-----------|-------------|--------------|
| end capacity of channels     | 1000'/y    | 80       |            |           |             |              |
| growth factor                | %/y        | 10       |            |           |             |              |
| discounting factor           | %          | 35       |            |           |             |              |
|                              | earth stat | ldd link | ldd switch | ring link | ring switch | local switch |
| investment (million SDR)     | 2,50       | 6,40     | 0,00       | 0,60      | 0,00        | 0,00         |
| service period5,00           | 10,00      | 10,00    | 10,00      | 10,00     | 10,00       |              |
| no of channels               | 120,00     | 3840     | 1,00       | 3840      | 1,00        | 1,00         |
| final traffic (million '/y)  | 9,60       | 307,20   | 0,08       | 307,20    | 0,08        | 0,08         |
| initial traffic (million'/y) | 5,96       | 307,20   | 0,08       | 307,20    | 0,08        | 0,08         |
| operational costs(M SDR)     | 0,20       | 0,01     | 0,00       | 0,00      | 0,00        | 0,00         |
| transponder costs(M SDR)     | 0,15       |          |            |           |             |              |
| investment cost/'            | 0,11       | 0,01     | 0,01       | 0,00      | 0,01        | 0,01         |
| operational cost/'           | 0,03       | 0,00     | 0,00       | 0,00      | 0,00        | 0,00         |

|                     |      |
|---------------------|------|
| transponder cost/1' | 0,03 |
|---------------------|------|

#### **COST SUMMARY**

|                         |      |
|-------------------------|------|
| use of earth station    | 0,17 |
| use of ldd link&switch  | 0,02 |
| use of ring link&switch | 0,01 |
| use of foreign network  | 0,70 |
| use of national network | 0,05 |

#### **TARIFFS**

|                             |      |
|-----------------------------|------|
| connection charge           | 1,00 |
| subscription                | 0,10 |
| TREDA traffic               | 0,01 |
| traffic to riparian country | 0,07 |
| international traffic       | 0,89 |

**TABLE 9**

|          | ConnectionCharge | Subscription<br>Charge | Traffic(500 km) | Traffic<br>(Interncontinental) |
|----------|------------------|------------------------|-----------------|--------------------------------|
|          | SDR              | SDR/yr                 | SDR/1'          | SDR/1'                         |
| W-Europe | 100              | 100                    | 0.7             | 3                              |
| USA      | 100              | 100                    | 0.8             | 1.2                            |
| F-East   | 100              | 100                    | 1               | 2                              |
| TREDA    | 1000             | 100                    | 0.07            | 0.9                            |

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